Draft Document Comments accepted until Monday, April 4, 2022 Grant Administration Office City Hall - 1300 Houston Ave McAllen, TX 78501 (956) 681-1030



Annual Action Plan 2021

Executive Summary

AP-05 Executive Summary - 24 CFR 91.200(c), 91.220(b)

1. Introduction

The U.S. Department of Housing and Urban Development (HUD) requires local jurisdictions to prepare a 3-5 year Consolidated Plan and Strategy (CPS) in order to receive federal funds through the Community Development Block Grant (CDBG), HOME Investment Partnerships (HOME), and Emergency Solutions Grant (ESG) Programs. The CPS serves the following functions:

- A planning document for local jurisdictions, which builds upon a participator process at the grassroots level;
- An application for federal funds under HUD's formula grant programs;
- A strategy to be followed in carrying out HUD programs for 3-5 years; and
- An action plan that provides a basis for assessing performance.

The current five-year (FY 2018-2022) CPS was the result of an extensive needs assessment and community outreach process. The outreach efforts included the processes conducted during the development of the Assessment of Fair Housing (AFH), and the subsequent transformation of the AFH into the Analysis of Impediments (AI), by the entitlement communities (and public housing authorities) in Hidalgo County including:

- Hidalgo County Urban County Program (including the Cities of Alamo, Alton, Donna, Edcouch, Elsa, Granjeno, Hidalgo, La Joya, La Villa, Mercedes, Palmhurst, Palmview, Penitas, Progreso, Progreso Lakes, San Juan, Sullivan City, Weslaco and the unincorporated parts of the County)
- City of Edinburg
- City of McAllen
- City of Mission
- City of Pharr

While the entitlement communities approached the consultation collectively, each community assessed their individual needs, goals, objectives and outcomes. This assessment produced an independent Consolidated Plan and Strategy document. As had been done under the previous Consolidated Plans, independent Action Plan and CAPER documents will also be composed and remitted by each community. No aggregated data is intended to be reported under this Consolidated Plan. The preparation of this FY 2021-2022 One-Year Action Plan represents Year 4 of the FY 2018-2022 CPS.

AMENDMENT: On December 13, 2021, the City approved a substantial program and budget amendment to delete the Amigos Del Valle, Inc. home-delivered meals program. Local funds have been provided to increase the number of seniors served.

AMENDMENT The proposed amendment will change the use of CDBG funds from reimbursement of teachers' salaries to student scholarships for the To Give International Dba Creative Arts Studios' Fine Arts in Education Program. The agency requested the proposed change to help identify and properly classify expenses. No budgetary change is proposed.

2. Summarize the objectives and outcomes identified in the Plan

This could be a restatement of items or a table listed elsewhere in the plan or a reference to another location. It may also contain any essential items from the housing and homeless needs assessment, the housing market analysis or the strategic plan.

Three national goals/objectives serve as the overall framework for the use of Consolidated Plan funds. The goals are (1) to provide decent housing, (2) create a suitable living environment and (3) expand economic opportunities, to principally benefit extremely low-, low-, and moderate-income individuals and families. Activities undertaken by Affordable Homes of South Texas, Inc. and Catholic Charities of the RGV address decent housing; all other programs serve to create a suitable living environment. No FY 2021 HUD-funded programs address expanding economic opportunities; such programs are traditionally funded by local dollars but have recently been addressed by CDBG-CV funding.

Further, Consolidated Plan funded programs and projects must meet one of the following outcomes: (1) Availability/Accessibility, (2) Sustainability and (3) Affordability. These outcomes were developed by HUD in its Performance Measurement System. Most subrecipient projects address Availability/Accessibility. Housing rehabilitation and rental assistance address Sustainability while most housing/new construction projects address Affordability.

Also, HUD has established a listing of Matrix Codes for projects funded with Consolidated Plan dollars. These Matrix Codes are prioritized at the local level based on the community needs assessment. Matrix Codes are categorized as either "High" or "Low" priorities. Priority designations are referenced throughout this document.

To determine benefits for low-income persons, HUD calculates income categories on an annual basis. Extremely low-income households have an income of 0-30% of Area Median Income (AMI). Low-income households have an income of 30-50% AMI and Moderate-income is defined as 50-80% AMI. All income levels are adjusted for family size.

In summary, the following broadly defined activities are designated as "High" priorities:

- Housing Construction, Counseling, Rehabilitation of Single and Multi-Unit Properties, Homeowner Assistance and Public Housing Modernization
- Infrastructure Street Improvements, Water/Sewer Improvements, Sidewalk Construction, Flood/Drain Improvements and Repayments of Section 108 Loans

- Public Facilities Youth Centers, Senior Centers, Homeless Facilities/Operating Costs, Neighborhood Facilities, Parks and Recreational Facilities, Fire Stations/Equipment and Health Centers
- Public Services Social/Support Services for qualified individuals and families including services for seniors, children, youth, general population, handicapped persons, abused and neglected children and battered and abused spouses as well as transportation, health services and subsistence payments
- Economic Development Financial resources/infrastructure upgrades intended to improve the business community including micro-enterprise loans, revolving loan funds and/or building acquisition, construction or rehabilitation

It is the intent of the City of McAllen to limit HUD resources to projects identified as "High" Priorities.

3. Evaluation of past performance

This is an evaluation of past performance that helped lead the grantee to choose its goals or projects.

The City recognizes the need to achieve as many of its enumerated goals as financially viable. In order to assess annual performance, the City composes a Consolidated Annual Performance and Evaluation Report (CAPER). The FY 2019-2020 CAPER was the second annual report related to the FY 2018-2022 CPS.

In summary, the City noted the following accomplishments in the FY 2019-2020 CAPER:

- Two Homes Rehabilitated
- More than 500 persons were provided medical services
- More than 5,400 people received food assistance
- Forty seniors were provided meals, medication assistance or medical services
- Twenty-four persons with special needs were taught life skills
- Two hundred children/youth received services

However, the effects of the pandemic on HUD programs must be noted. In part, mandated shutdowns translated to fewer participants in CDBG and HOME funded programs. Still, the converse was true for other HUD programs such as senior feeding, food distribution and rental assistance. These programs saw a significant increase in requests for services. The cumulative effect for the City's programs led to the lack of consistent and expedient invoicing and processing of

payments/reimbursements. Nonetheless, CD staff are continuing to be actively engaged in reviewing project expenditures in an effort to overcome these obstacles.

Review of these accomplishments served as the basis for development of the goals noted in the current CPS. In addition, these accomplishments also served as a basis for determining "High" Priorities.

4. Summary of Citizen Participation Process and consultation process

Summary from citizen participation section of plan.

As an entitlement community, a Citizen Participation Plan (CPP) has been adopted. Adherence to its particulars is detailed within this document in the section entitled "PR-15 Citizen Participation". Of note, the CPP mandates a minimum 15-day notification prior to holding a public hearing (except during exigent circumstances). The City held five public hearings regarding the development of this document.

Consultations with interested parties are further detailed in "PR-10 Consultation". But, in brief, comments and consultations suggested a need for:

- Housing Construction, Rehabilitation of Single-Unit Properties, Homeowner Assistance and Rental Assistance
- Infrastructure Street Improvements, Water/Sewer Improvements and Sidewalk Improvements
- Public Facilities Homeless Facilities/Operating Costs, Public Facilities, Fire Stations/Equipment and Parks and Recreational Facilities
- Public Services Social/Support Services for seniors, children, youth/children, general population, handicapped persons, abused and neglected children and battered and abused spouses, health, provision of food and subsistence payments

This document was made available for public review for no less than 30-days as mandated by HUD. The City's comment period began on Wednesday, April 21, 2021 and expired on Friday, May 28, 2021.

Efforts to broaden citizen participation include the number of public hearings, locations of the hearings, the varied persons conducting the hearing (Advisory Board Members, City Commissioners and City Staff), publications in Spanish-written newspapers as well as online outreach via Zoom. Comments received and reasons for not accepting are further detailed in "PR-15 Citizen Participation". Efforts were also made to solicit broad participation through traditional means such as publications in the newspaper of largest circulations and postings outside City Hall as well as less traditional means such as internet postings and notices and online accessibility. The draft document of the Action Plan was made available at four locations: City Hall, the Main Library, Palm View Library and Lark Library.

This document was made available for public review for no less than 30-days as mandated by HUD. The City's comment period began on Monday, November 1, 2021 and expired on Thursday, December 2, 2021. A public hearing was held on Thursday, November 18, 2021 at 5:30 P.M. in the City Commission Chambers, 1300 Houston Ave. No comments were received.

5. Summary of public comments

This could be a brief narrative summary or reference an attached document from the Citizen Participation section of the Con Plan.

In order to solicit input, McAllen held five public hearings within its jurisdiction during the period of January – May 2021. Three public hearings were held before the Community Development Advisory Council while another was held during a regularly scheduled City Commission meeting and the final one held to solicit comments from public housing residents.

Public Hearing notices were published and placed in the City's outside bulletin board which is readily accessible 24-hours a day. All public hearings occurred in handicapped accessible facilities or were available virtually.

AMENDMENT: No comments were received during the 30-day comment period nor during the public hearing .

6. Summary of comments or views not accepted and the reasons for not accepting them

The jurisdiction accepts all comments; however, with limited resources, not all comments/projects can be funded. Nonetheless, all comments contributed to a project's priority designation.

7. Summary

This document represents the fourth year of the FY 2018-2022 Consolidated Plan and Strategy. Submission of this application for funding is anticipated to be remitted on or about August 15, 2021.

PR-05 Lead & Responsible Agencies – 91.200(b)

1. Agency/entity responsible for preparing/administering the Consolidated Plan

Describe the agency/entity responsible for preparing the Consolidated Plan and those responsible for administration of each grant program and funding source.

Agency Role		Name		Department/Agency
Lead Agency		MCALLEN		
CDBG Administrator	MCALL	EN	Grant Adminis	tration-Community Development Office
HOPWA Administrator				
HOME Administrator	MCALLEN		Grant Adminis	tration-Community Development Office
ESG Administrator	MCALL	EN	Grant Adminis	tration- Community Development Office
HOPWA-C Administrator	MCALL	.EN	Community De	evelopment

Table 1 – Responsible Agencies

Narrative (optional)

The City of McAllen's Grant Administration Department - Community Development (CD) Division assumed the lead in the development of the FY 2021-2022 One-Year Action Plan (OYAP) document. The CD Office administers the housing and community development programs covered by the CPS including those funded by Community Development Block Grant (CDBG), HOME Investment Partnerships Program (HOME) and Emergency Solutions Grants (ESG). As the lead agency, staff coordinated the development and implementation of projects in line with the Consolidated Plan and Strategy and while considering input from a broad range of stakeholders, including a fourteen member panel which serve as the Community Development Advisory Council (CDAC). The CDAC is tasked with annually evaluating proposed projects, establishing timelines, conducting public hearings and broadly reviewing project expenditures. The CD Office and CDAC, in order to obtain input and solicit from interested parties, public agencies and community organizations, held several public hearing/meetings. Public notices were announced in English and Spanish, posted on the City's notice board (physical and electronic) and the draft of the Action Plan was made available for the minimum 30-day comment period at four locations.

7

AMENDMENT: The City soliciedt comments between Monday, November 1, 2021 and December 2, 2021 regarding the proposed program and budget amendment to delete the Amigos Del Valle, Inc. Project. A public hearing was held on Thursday, November 18, 2021. No comments were received; City Commission took action on Monday, December 13, 2021.

Consolidated Plan Public Contact Information

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AP-10 Consultation - 91.100, 91.200(b), 91.215(l)

1. Introduction

The City of McAllen held three public hearings in order to solicit input from the community regarding its needs. From these consultations and assessments, this document was composed in draft form. Two additional public hearings were held in order to assess comments regarding the proposed projects and budgets noted in the draft document. Upon the completion of the 30-day comment period and subsequent approval by City Commission, the final document serves to identify the projects and programs to be funded during the fourth year of the FY 2018-2022 Consolidated Plan and Strategy.

AMENDMENT: The City solicited comments between Monday, November 1, 2021 and December 2, 2021 regarding the proposed program and budget amendment to delete the Amigos Del Valle, Inc. Project. A public hearing was held on Thursday, November 18, 2021 at 5:30 P.M. in the City Commission Chambers, 1300 Houston Ave. No comments were received.

Provide a concise summary of the jurisdiction's activities to enhance coordination between public and assisted housing providers and private and governmental health, mental health and service agencies (91.215(I))

The City coordinates its activities with a variety of organizations involved in the delivery of housing, homeless, non-homeless special needs, and community development activities. They include a designated Community Housing Development Organization (CHDO), the local Public Housing Authority, and various other community organizations whose fields of interest and services may include: seniors, handicapped persons, health/mental health, domestic violence/prevention, youth/children, persons with HIV/AIDS, homelessness and housing service providers as well as units of local governments that comprise the MSA (cities of Mission and Edinburg) and Hidalgo County.

Staff consulted with these entities to collect information about housing and community development activities and needs. These consultations addressed:

- Housing Needs
- Housing Market Analysis/Substandard Housing
- Public Housing Needs and Strategy
- Continuum of Care (Homeless)
- Non-Homeless Special Needs
- Lead-Based Paint Hazards
- Community Development

The listing of organizations with whom the City consulted is included in this Section: Question 2 - Agency/Group/Organization.

To enhance the coordination between public and assisted housing providers, the City solicited comments directly from Affordable Homes of South Texas, Inc. as well as held a public hearing at the McAllen Housing Authority's Family Development Center. Further, health and mental health providers were contacted to determine gaps in services including Community HOPE Projects, Inc., a CDBG supported entity who provides health and mental health services to low income persons throughout South Texas. Additional CDBG-funded health service providers include Access Esperanza Clinic, Easter Seals of the RGV and Comfort House Services, Inc. Mental health services are provided via Women Together Foundation's Batterer's Intervention and Prevention Program which are housed at the satellite office. McAllen also continues to nurture relationships with various non-profit agencies in an effort to identify and address gaps in essential services. The City often receives requests for letters of support from CDBG-funded agencies in attempts to leverage HUD funds.

Further, the CD Office has an on-going relationship with personnel from the U.S. Census Bureau. Collaboration has focused on informing program beneficiaries and service providers about services/gaps, the needs of immigrants and optimizing Census 2020. Although the entitlement communities opted to not create a regional Consolidated Plan, staff continually assists one another in the development of programs, processes or oversight.

Describe coordination with the Continuum of Care and efforts to address the needs of homeless persons (particularly chronically homeless individuals and families, families with children, veterans, and unaccompanied youth) and persons at risk of homelessness.

Hidalgo County is served by the Texas Homeless Network's (THN) Balance of State (BoS) for Continuum of Care (CoC) services. THN has a subcommittee designed to review CoC activities for the areas served under the BoS. Annually, the City participates in the Point-in-Time study which is coordinated by the THN (although the most recent event was cancelled due to pandemic concerns). THN's statistical analysis of the PIT project results are one method of coordination and project implementation aimed at addressing the needs of homeless persons.

With regards to the CPS, the City of McAllen participated in a teleconference with the other jurisdictions and THN staff regarding outreach the City undertook in order to gauge and address homelessness/prevent homelessness. And, although the City coordinates with Hidalgo County-Urban County Program and the Continuum of Care in efforts to identify the needs of the homeless persons (particularly chronically homeless individuals and families, families with children, veterans, and unaccompanied youth) and persons who are at risk of becoming homeless, the City also makes funding available for homeless assistance and prevention programs. Services for chronically homeless individuals and families are most likely provided by The Salvation Army with its emergency shelter located within the City limits. Services for families with children, particularly those fleeing domestic violence, are most likely served by Women Together Foundation, Inc. Women Together operates an emergency shelter and a transitional housing complex for female victims of domestic violence and their children; both are also found within the City's limits. Veterans and unaccompanied youth as well as persons affected by the immigration crisis are served by Catholic Charities of the RGV. Persons threatened with homelessness are often assisted by The Salvation Army, Catholic Charities of the RGV or Silver Ribbon Community Partners. Funding available through CDBG-CV was allocated to Affordable Homes of South Texas to address homeless prevention for individuals and families affected by Covid-19. All five organizations were consulted during the development of the Consolidated Plan and will receive support from the City of McAllen. This data remains the basis of funding projects related to homelessness and/or homelessness prevention.

Describe consultation with the Continuum(s) of Care that serves the jurisdiction's area in determining how to allocate ESG funds, develop performance standards for and evaluate outcomes of projects and activities assisted by ESG funds, and develop funding, policies and procedures for the operation and administration of HMIS

FY 2021-2022 represents the first year the City of McAllen will be receiving ESG funds during the current Consolidated Plan and Strategy timeframe. ESG will follow similar processes for HUD-funded programs. Such as adherence to Standard Operating Procedures that require staff to prepare an application and publish a Notice of Funding Availability. Once received, applications were presented to the Community Development Advisory Committee (CDAC). The CDAC is composed of fourteen residents who make recommendations to the City Commission regarding Community Development/HOME/ESG or any other HUD-awarded programs.

As with the other HUD programs and detailed in the City's Citizen Participation Plan, the City has established a berth for evaluation of performance and outcomes. The City allows for a 25% range in expected versus actual outcomes and expenditures in order to determine the success of a project. Along with this evaluation, staff considers the amount leveraged, monitoring/auditing reports and project's impact to determine future funding.

The Homeless Management Information System (HMIS) is operated by the THN. This system provided the most accurate assessment of unduplicated homeless persons/families and persons threatened with homelessness to date. While not all homeless service providers have access to the system/are required to use the system, Urban County Program requires the use of HMIS for homeless service providers using ESG, excluding those serving victims of domestic violence. If funded with ESG, the City will also implement this requirement for subgrantees. Costs associated with maintaining HMIS are eligible for reimbursement with ESG funds to the extent that they are available.

Because the oversight of HMIS falls on THN, the City will implement THN's policies and procedures for the use of HMIS. In particular, City staff and ESG recipients will execute user agreements that outline rules of behavior. HMIS will remain the primary means to maintain client and agency level data regarding homeless issues. Information will be extracted and reported in HUD's Integrated Disbursement and Information System (IDIS) either at the project level or as part of the CAPER narrative. 2. Describe Agencies, groups, organizations and others who participated in the process and describe the jurisdiction's consultations with housing, social service agencies and other entities

	A service (Organizations who participated	
1	Agency/Group/Organization	AFFORDABLE HOMES OF SOUTH TEXAS, INC.
	Agency/Group/Organization Type	Services - Housing
		Services-Elderly Persons
		Services-Persons with Disabilities
		Service-Fair Housing
		Regional organization
		Community Development Financial Institution
		Neighborhood Organization
	What section of the Plan was addressed by	Housing Need Assessment
	Consultation?	Non-Homeless Special Needs
		Market Analysis
		Lead-based Paint Strategy
	Briefly describe how the	Agency provided input during public hearing. Outcomes: Housing (Construction
	Agency/Group/Organization was consulted. What	of Housing, Rehabilitation; Single-Unit Residential and Direct Homeownership
	are the anticipated outcomes of the consultation or	Assistance) - High Priorities; provide decent affordable housing by increasing
	areas for improved coordination?	availability/accessibility, and sustainability of affordable housing stock; two
		projects funded.
2	Agency/Group/Organization	City of McAllen - Engineering Department
	Agency/Group/Organization Type	Agency - Managing Flood Prone Areas
		Agency - Management of Public Land or Water Resources
		Agency - Emergency Management
		Other government - Local
		Planning organization
		Grantee Department
	What section of the Plan was addressed by	Infrastructure Needs
	Consultation?	

Table 2 – Agencies, groups, organizations who participated

	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Municipal department provided input during public hearings. Outcomes: Street, Water/Sewer and Sidewalks - High Priorities; provide a suitable living environment by increasing availability /accessibility of infrastructure; one sidewalk project funded
3	Agency/Group/Organization	City of McAllen - Fire Department
	Agency/Group/Organization Type	Agency - Management of Public Land or Water Resources Agency - Emergency Management Other government - Local Grantee Department
	What section of the Plan was addressed by Consultation?	Health Services
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Municipal department provided input via electronic communications. Outcomes: Fire Station/Equipment - High Priority; provide a suitable living environment by increasing availability /accessibility of public facilities; four projects funded
4	Agency/Group/Organization	McAllen ISD
	Agency/Group/Organization Type	Services-Children Services-Persons with Disabilities Services-homeless Services-Education Services - Narrowing the Digital Divide Agency - Management of Public Land or Water Resources Other government - Local Independent School District Major Employer

	What section of the Plan was addressed by Consultation? Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or	Non-Homeless Special Needs Anti-poverty Strategy Public Service Assessment Agency provided input during public hearings. Outcome: Parks and Recreational Facilities - High Priority; provide a suitable living environment by increasing availability/accessibility of parks and recreational facilities; one project funded
5	areas for improved coordination? Agency/Group/Organization	McAllen Public Utilities
	Agency/Group/Organization Type	Agency - Managing Flood Prone Areas Agency - Management of Public Land or Water Resources Agency - Emergency Management Other government - Local Grantee Department
	What section of the Plan was addressed by Consultation?	Infrastructure Needs
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Municipal Public Utilities Department provided input during public hearings. Outcomes: Water/Sewer Improvements - High Priority; provide a suitable living environment by increasing availability/accessibility of water/sewer improvements; two projects funded
6	Agency/Group/Organization	City of McAllen - Parks and Recreation Department
	Agency/Group/Organization Type	Agency - Managing Flood Prone Areas Agency - Management of Public Land or Water Resources Other government - Local Grantee Department
	What section of the Plan was addressed by Consultation?	Parks and Recreational Facilities

	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Agency provided input during public hearings. Outcome: Parks and Recreational Facilities - High Priority; provide a suitable living environment by increasing availability/accessibility of parks and recreational facilities; one project funded
7	Agency/Group/Organization	Women Together Foundation, Inc.
	Agency/Group/Organization Type	Housing Services - Housing Services-Children Services-Victims of Domestic Violence Services-homeless Services-Education Services - Victims Child Welfare Agency
	What section of the Plan was addressed by Consultation?	Homeless Needs - Families with children Homelessness Strategy Non-Homeless Special Needs Anti-poverty Strategy Public Service Assessment
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Agency provided input during public hearings. Outcomes: Housing (homeless facilities), Operating Costs of Homeless and HIV/AIDS Facilities, Homeless Services (prevention and subsistence payments), Services for Battered and Abused Spouses - High Priorities; provide decent housing by increasing availability /accessibility, and sustainability of emergency and transitional housing for battered and abused spouses; four projects funded

8	Agency/Group/Organization	Access Esperanza Clinics, Inc.
	Agency/Group/Organization Type	Services-homeless Services-Health Services-Education Health Agency
	What section of the Plan was addressed by Consultation?	Non-Homeless Special Needs Anti-poverty Strategy Public Service Assessment
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Agency provided input during public hearings. Outcomes: Health Services - High Priority; provide a suitable living environment by increasing availability/accessibility of health services; one project funded
9	Agency/Group/Organization	AMIGOS DEL VALLE, INC.
	Agency/Group/Organization Type	Housing Services - Housing Services-Elderly Persons Services-Persons with Disabilities Services-Health Regional organization
	What section of the Plan was addressed by Consultation?	Non-Homeless Special Needs Anti-poverty Strategy Public Service Assessment
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Agency provided input during public hearings. Outcomes: Senior Services - High Priority; provide a suitable living environment by increasing availability/accessibility of senior services; one project funded

10	Agency/Group/Organization	BOYS AND GIRLS CLUB OF MCALLEN
	Agency/Group/Organization Type	Services-Children Neighborhood Organization
	What section of the Plan was addressed by Consultation?	Non-Homeless Special Needs Anti-poverty Strategy Public Service Assessment
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Agency provided input during public hearings. Outcomes: Child and Youth Services - High Priorities; provide a suitable living environment by increasing availability/accessibility of child and youth services; one project funded
11	Agency/Group/Organization	C.A.M.P. University
	Agency/Group/Organization Type	Services-Persons with Disabilities
	What section of the Plan was addressed by Consultation?	Non-Homeless Special Needs Anti-poverty Strategy Public Service Assessment
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Agency provided input during public hearings. Outcomes: Handicapped Services - High Priority; provide a suitable living environment by increasing availability/accessibility of handicapped services; one project funded

12	Agency/Group/Organization	Catholic Charities of RGV
	Agency/Group/Organization Type	Housing
		Services - Housing
		Services-Children
		Services-Elderly Persons
		Services-Persons with Disabilities
		Services-Persons with HIV/AIDS
		Services-Victims of Domestic Violence
		Services-homeless
		Services-Health
		Services - Victims
		Regional organization
	What section of the Plan was addressed by	Housing Need Assessment
	Consultation?	Homeless Needs - Chronically homeless
		Homeless Needs - Families with children
		Homelessness Needs - Veterans
		Homelessness Needs - Unaccompanied youth
		Homelessness Strategy
		Non-Homeless Special Needs
		Anti-poverty Strategy
		Public Service Assessment
	Briefly describe how the	Agency provided input during public hearings. Outcomes: Homeless Services
	Agency/Group/Organization was consulted. What	(prevention and subsistence payments) - High Priorities; provided decent housing
	are the anticipated outcomes of the consultation or	by increasing affordability of housing stock and provide a suitable living
	areas for improved coordination?	environment by increasing availability/accessibility of public services; one project
		funded

13	Agency/Group/Organization	Children's Advocacy Center of Hidalgo County -Estrella's House
	Agency/Group/Organization Type	Services-Children
		Services-Victims of Domestic Violence
		Services - Victims
		Child Welfare Agency
	What section of the Plan was addressed by	Non-Homeless Special Needs
	Consultation?	Public Service Assessment
	Briefly describe how the	Agency provided input during public hearings. Outcomes: Abused and Neglected
	Agency/Group/Organization was consulted. What	Children Services - High Priority; provide a suitable living environment by
	are the anticipated outcomes of the consultation or	increasing availability/ accessibility of services for abused and neglected children;
	areas for improved coordination?	one project funded
14	Agency/Group/Organization	COMFORT HOUSE SERVICES,INC.
	Agency/Group/Organization Type	Housing
		Services-Elderly Persons
		Services-Persons with Disabilities
		Services-Persons with HIV/AIDS
		Services-homeless
		Services-Health
	What section of the Plan was addressed by	Homelessness Strategy
	Consultation?	Anti-poverty Strategy
		Public Service Assessment
	Briefly describe how the	Agency provided input during public hearing. Outcome: Health Services - High
	Agency/Group/Organization was consulted. What	Priority; provide a suitable living environment by increasing availability
	are the anticipated outcomes of the consultation or	/accessibility of health services; one project funded
	areas for improved coordination?	

15	Agency/Group/Organization	Community Hope Projects, Inc. dba Hope Family Health Center
	Agency/Group/Organization Type	Housing
		Services - Housing
		Services-Children
		Services-Elderly Persons
		Services-Persons with Disabilities
		Services-homeless
		Services-Health
		Health Agency
	What section of the Plan was addressed by	Homeless Needs - Chronically homeless
	Consultation?	Homeless Needs - Families with children
		Homelessness Needs - Unaccompanied youth
		Homelessness Strategy
		Non-Homeless Special Needs
		Public Service Assessment
	Briefly describe how the	Agency provided input during public hearings. Outcomes: Health Services - High
	Agency/Group/Organization was consulted. What	Priority; provide a suitable living environment by increasing
	are the anticipated outcomes of the consultation or	availability/accessibility of health services; one project funded
	areas for improved coordination?	
16	Agency/Group/Organization	EASTER SEALS RGV
	Agency/Group/Organization Type	Services-Children
		Services-Elderly Persons
		Services-Persons with Disabilities
		Services-Health
		Health Agency
		Regional organization

	What section of the Plan was addressed by	Non-Homeless Special Needs
	Consultation?	Public Service Assessment
	Briefly describe how the	Agency provided input during public hearings. Outcomes: Health Services - High
	Agency/Group/Organization was consulted. What	Priority; provide a suitable living environment by increasing
	are the anticipated outcomes of the consultation or	availability/accessibility of health services; one project funded
	areas for improved coordination?	
17	Agency/Group/Organization	Food Bank of the Rio Grande Valley
	Agency/Group/Organization Type	Services-Elderly Persons
		Services-Persons with Disabilities
		Regional organization
	What section of the Plan was addressed by	Non-Homeless Special Needs
	Consultation?	Anti-poverty Strategy
		Public Service Assessment
	Briefly describe how the	Agency provided input during public hearing. Outcomes: Food Banks - High
	Agency/Group/Organization was consulted. What	Priority; provide a suitable living environment by increasing
	are the anticipated outcomes of the consultation or	availability/accessibility of general public services and food distribution services;
	areas for improved coordination?	one project funded.
18	Agency/Group/Organization	First United Methodist Church Shoe Bank
	Agency/Group/Organization Type	Services-Children
	What section of the Plan was addressed by	Non-Homeless Special Needs
	Consultation?	Public Service Assessment
	Briefly describe how the	Agency provided input during public hearings. Outcomes: Child Services - High
	Agency/Group/Organization was consulted. What	Priority; provide a suitable living environment by increasing
	are the anticipated outcomes of the consultation or	accessibility/availability of child services; one project funded
	areas for improved coordination?	

19	Agency/Group/Organization	LRGVDC - Area Agency on Aging
	Agency/Group/Organization Type	Housing
		Services - Housing
		Services-Elderly Persons
		Services-Persons with Disabilities
		Services-homeless
		Services-Health
		Other government - Local
		Regional organization
		Planning organization
	What section of the Plan was addressed by	Housing Need Assessment
	Consultation?	Non-Homeless Special Needs
		Market Analysis
		Public Service Assessment
	Briefly describe how the	Agency provided input during public hearings. Outcomes: Senior Services - High
	Agency/Group/Organization was consulted. What	Priority; provide a suitable living environment by providing senior services; one
	are the anticipated outcomes of the consultation or	project funded
	areas for improved coordination?	
20	Agency/Group/Organization	MCALLEN FOOD PANTRY
	Agency/Group/Organization Type	Services-Children
		Services-Elderly Persons
		Services-Persons with Disabilities
		Services-homeless

	What section of the Plan was addressed by	Homeless Needs - Chronically homeless			
	Consultation?	Homeless Needs - Families with children			
		Homelessness Needs - Veterans			
		Homelessness Strategy Non-Homeless Special Needs Anti-poverty Strategy			
		Public Service Assessment			
	Briefly describe how the	Agency provided input during public hearings. Outcomes: Public Services			
	Agency/Group/Organization was consulted. What	(General) and Food Banks - High Priorities; provide a suitable living environment			
	are the anticipated outcomes of the consultation or	by increasing availability/accessibility of general public services and food			
	areas for improved coordination?	distribution services; one project funded			
21	Agency/Group/Organization	Silver Ribbon Community Partners			
	Agency/Group/Organization Type	Housing			
		Services - Housing			
		Services-Elderly Persons			
		Services-Persons with Disabilities			
		Services-homeless			
		Services-Health			
	What section of the Plan was addressed by	Housing Need Assessment			
	Consultation?	Homeless Needs - Chronically homeless			
		Homelessness Needs - Veterans			
		Non-Homeless Special Needs			
		Anti-poverty Strategy			
		Public Service Assessment			

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	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Agency provided input during public hearings. Outcomes: Housing (homeless facilities) operating costs of homeless and HIV/AIDS facilities, homeless services (prevention and subsistence payments), and other public services - High Priorities; provide decent housing by increasing availability/accessibility, affordability and sustainability of housing stock and provide a suitable living environment by increasing availability/accessibility of operational costs and general public services; two projects funded
23	Agency/Group/Organization	ToGive International dba Creative Arts Studio
	Agency/Group/Organization Type	Services-Children Services-Education
	What section of the Plan was addressed by Consultation?	Non-Homeless Special Needs Public Assessment
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Agency provided input during public hearings. Outcomes: Child Care Services - High Priority; provided a suitable living environment by increasing availability/accessibility of youth services; one project funded.
24	Agency/Group/Organization	MCALLEN HOUSING AUTHORITY
	Agency/Group/Organization Type	PHA Services - Housing Services-Children Services-Elderly Persons Services-Persons with Disabilities Services-Education Publicly Funded Institution/System of Care

	What section of the Plan was addressed by	Housing Need Assessment				
	Consultation?	Public Housing Needs				
		Anti-poverty Strategy				
	Briefly describe how the	Agency provided information on public housing/services for the McAllen Housing				
	Agency/Group/Organization was consulted. What	Authority/Finance Corp., Public Housing Units/Section 8 portfolio and waitlist,				
	are the anticipated outcomes of the consultation or	LIHTC projects. Outcomes: Housing other (multi-family, public housing				
	areas for improved coordination?	modernization), Employment Training Services and Public Services - High				
		Priorities; provide decent housing by increasing availability/accessibility and				
		sustainability of housing/public housing and provide a suitable living environment				
		by increasing availability /accessibility of other public services and employment				
		training services. No funding requested. Section 3 Plan may be improved through				
		this coordination.				
25	Agency/Group/Organization	City of McAllen				
	Agency/Group/Organization Type	Services-Health				
		Services-Employment				
		Services - Narrowing the Digital Divide				
		Agency - Managing Flood Prone Areas				
		Agency - Management of Public Land or Water Resources				
		Agency - Emergency Management				
		Other government - Local				
		Planning organization				
		Business Leaders				
		Civic Leaders				
		Business and Civic Leaders				
		Municipal Government Associations				
		Major Employer				

What section of the Plan was addressed by	Housing Need Assessment				
Consultation?	Homelessness Strategy				
	Non-Homeless Special Needs				
	Market Analysis				
	Economic Development				
	Anti-poverty Strategy				
Briefly describe how the	Office of City Manager, Emergency Management, Information Technology				
Agency/Group/Organization was consulted. What	Department, Office of Management and Budget, Finance Department, Office of				
are the anticipated outcomes of the consultation or	the Mayor, Purchasing and Contracting Department, Library System, International				
areas for improved coordination?	Bridges and Office of Communications regularly convene to discuss ongoing or upcoming situations, including those which affect high priorities or HUD-funded				
	programs. Outcomes assist in determining local priorities, managing day-to-day				
	operations and/or revisions to enacted Action Plans.				

Identify any Agency Types not consulted and provide rationale for not consulting

The City did not intentially exclude any service provider or agency during the composition of this document.

Other local/regional/state/federal planning efforts considered when preparing the Plan

Name of Plan	Lead Organization	How do the goals of your Strategic Plan overlap with the goals of each plan?
Continuum of Care	Balance of State	Staff provided input and acknowledged City's goals were aligned with agency's mission
Continuum of Care	Continuum of Care	of addressing homelessness (homeless prevention and rapid housing).
2020 Comprehensive		Staff and CD Advisory Board Member consider and participate in the development of
2020 Comprehensive	City of McAllen	City budgets for outside non-profit entities. Projects often complement or enhance
Annual Financial Report		HUD-funded programs

Table 3 – Other local / regional / federal planning efforts

Annual Action Plan 2021

Narrative (optional)

Additional agencies

- Business and Civic Leaders representatives on the CD Advisory Council
- Code Enforcement/Health Department Lead-Based Paint, Housing, Illegal Dumping and Revitalization Areas

Planning Process to Narrow Digital Divide

McAllen ISD provides iPad or Chromebooks to its students. Wi-Fi internet is available at MISD campuses and at City facilities. However, in order to further narrow the digital divide, low-cost internet services, provided by ATT, are available to qualified residences. High-speed Wi-Fi is also available in many of the City's public spaces such as parks, airport and three libraries/community centers. Using COVID-19 designated funds, the City is continuing to install Wi-Fi with a primary focus on CDBG-eligible areas.

Increased Resilience to Natural Hazards

As the City saw during the disastrous flooding in June 2018, June 2019 and again with Hurricane Hanna (2020), drainage improvement projects are a necessary component of the City's services. Each year, the City Engineer and/or the City's Drainage Engineer present the CD Council with applications based on the previous year's calls for assistance, street closures, property damage assessments and/or other variables. The City Engineer is a key staff member in the City's Emergency Management Plan and also serves as the local flood plain administrator. Within her purview lies services complementary to the provision of drainage such as street improvements, traffic assessments, sidewalk improvements (curb and gutter) and GIS planning and mapping. In an effort to the increase community resiliency, the CDBG program consistently funds water/sewer improvements projects and, during severe weather, CD staff may serve as a liaison with resident and service organizations providing support in low and moderate-income areas. And, due to the 2018, 2019 and 2020 flooding, FEMA funds have been allocated to the region in order to address the Presidentially-declared disasters. In addition, voters approved a bond for the provision of additional drainage projects throughout the community. Progress may be followed on the City's bond website.

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Further, the McAllen Public Utilities is responsible for the provision of safe drinking water and sanitary sewer services. Recently, MPU upgraded or constructed new facilities for these services. CDBG funds are often used to assist in low-income areas by replacing aging water and sewer infrastructure. Through upgrades/new construction, the now stable infrastructure is less likely to be negatively impacted during hazardous weather/situations.

Also, outdoor recreational space is used by the City as part of the drainage system. City/school parks at Jackson Elementary and McAuliffe Elementary serve as detention ponds to retain water during heavy rain events. The joint use of land serves to showcase the partnership between the City and McAllen Independent School District and provide for hazard mitigation. Several additional Regional Detention Facilities are currently proposed using different funding sources.

Staff from the Engineering Department (including Traffic Division), McAllen Public Utilities, and McAllen ISD were consulted during the development of the Consolidated Plan and this Action Plan.

AP-12 Participation – 91.105, 91.200(c)

1. Summary of citizen participation process/Efforts made to broaden citizen participation Summarize citizen participation process and how it impacted goal-setting

The City of McAllen adopted a Citizen Participation Plan which will:

- Provide for and encourage citizen participation, with particular emphasis on participation by persons of low and moderateincome, residents of slum and blight areas and/or residents of low and moderate-income neighborhoods;
- Provide citizens with reasonable and timely access to local meetings, information, and records relating to the grantee's proposed use of HUD funds;
- Provide technical assistance to groups or persons of low and moderate-income that request assistance in developing proposals;
- Provide for public hearings to obtain citizen views and to respond to proposals and questions at all stages of the community development program;
- Provide for timely written responses to written complaints; and
- Identify how the needs of the non-English speaking residents will be met where a significant number of non-English speaking residents can be reasonably expected to participate.

During the composition of the One-Year Action Plan, five public hearings, and a 30-day comment period were instituted to solicit comments. Comments included the need for:

- Child Care Services
- Food Banks
- Handicapped Services/Services for the Disabled
- Health Services
- Homeless Facilities/Operating Costs
- Housing Construction, Rehabilitation, and Rental Assistance
- Other Public Facilities and Improvements
- Other Public Services

Annual Action Plan 2021

- Parks and Recreational Facilities
- Senior Services
- Services for Abused and Neglected Children
- Subsistence Payments
- Water/Sewer, Street, and Sidewalk Improvements
- Services for Battered and Abused Spouses
- Youth Services
- Fire Stations/Equipment

The above-listed activities impacted goal-setting through their identification as "High" priorities.

Efforts made to broaden citizen participation include the use of the 14-member Community Development Advisory Council, notices placed online, notices placed in Spanish-written newspapers, draft documents available at the main library and two branch libraries/community centers as well as traditional means of announcement/notices such as the use of the external bulletin board and advertisements in <u>The</u> <u>Monitor</u>. Public Hearing notices appear at least 15-days prior to said hearing (unless exempted by exigent circumstances).

Two additional public hearings are scheduled during the 30-day comment period.

Citizen Participation Outreach

Sort Orde r	Mode of Outreac h	Target of Outreac h	Summary of response/attendanc e	Summary of comments receive d	Summary of comment s not accepted and reasons	URL (If applicable)
1	Public Hearing	Minorities Non-English Speaking - Specify other language: Spanish Persons with disabilities Non- targeted/broad community Residents of Public and Assisted Housing	CDAC held a Public Hearing on Thursday, January 21, 2021	No comments received	N/A	www.mcallen.ne t

Sort Orde	Mode of Outreac	Target of Outreac	Summary of	Summary of	Summary of comment	URL (If
r	h	h	response/attendanc	comments receive	s not accepted	applicable)
2	Public Hearing	Minorities Non-English Speaking - Specify other language: Spanish Persons with disabilities Non- targeted/broad community Residents of Public and Assisted Housing	e CDAC held a Public Meeting on Thursday, March 25, 2021	d Need for services and support for battered spouses including facilities and operational expenses, rehabilitation and construction of housing, infrastructure (sidewalk and water/sewer) improvements, and parks and recreational programs; 9 persons attended	and reasons Noted as High Priorities	www.mcallen.ne t

Sort Orde	Mode of Outreac	Target of Outreac	Summary of	Summary of	Summary of comment	URL (If
r	h	h	response/attendanc e	comments receive d	s not accepted and reasons	applicable)
3	Public Hearing	Minorities Non-English Speaking - Specify other language: Spanish Persons with disabilities Non- targeted/broad community	CDAC held a Public Meeting on Thursday, April 8, 2021	Need for health/medical services, services for homeless individuals and families, including prevention, general public services, senior services, provision of food, services for persons with special needs, youth/child care services, subsistence payments, and services for abused and neglected children; 22 persons attended	Noted as High Priorities	www.mcallen.ne t

Sort Orde r	Mode of Outreac h	Target of Outreac h	Summary of response/attendanc e	Summary of comments receive d	Summary of comment s not accepted and reasons	URL (If applicable)
4	Public Hearing	Minorities Non-English Speaking - Specify other language: Spanish Persons with disabilities Non- targeted/broad community Residents of Public and Assisted Housing	City Commission held a Public Hearing on Monday, June 14, 2021	No one spoke (in person or online)	N/A	www.mcallen.ne t
e d and reasons						
---	---------------					
5 Public Hearing Minorities Non-English Speaking - Specify other language: Spanish Community Development staff attended; Housing Authority's No public attended; however, staff N/A # 5 Public Hearing Non- English Speaking - Specify other language: Development staff Housing Authority's No public attended; however, staff N/A # 6 Persons with Housing Authority's Center Housing Authority's projects N/A # 7 Residents of Public and Assisted Housing Family Development Public and Assisted Housing Image: Community projects N/A #	ww.mcallen.ne					

Sort Orde r	Mode of Outreac h	Target of Outreac h	Summary of response/attendanc e	Summary of comments receive d	Summary of comment s not accepted and reasons	URL (If applicable)
6	Public Meeting	Minorities Non-English Speaking - Specify other language: Spanish Persons with disabilities Non- targeted/broad community Residents of Public and Assisted Housing	CDAC held a Public Meeting on Thursday, November 18, 2021 at 5:30 P.M	None	N/A	www.mcallen.ne t
7	Public Meeting	Minorities Non-English Speaking - Specify other language: Spanish Residents of Public and Assisted Housing	CD Committee will conduct a public hearing on Thursday, March 10, 2022 beginning at 5:30 in the City Commission Room	Comments will be accepted until the close of business on Monday, April 4, 2022	Information to be provided upon close of comment period	www.mcallen.ne t

Table 4 – Citizen Participation Outreach

Expected Resources

AP-15 Expected Resources – 91.220(c)(1,2)

Introduction

The City of McAllen is anticipating entitlement grant resources totaling \$2,500,171 during the next fiscal year (October 1, 2021 - September 30, 2022) to address obstacles to meet underserved needs, foster decent housing, and enhance communication between housing and social service agencies. The results of these activities will be reported in the Consolidated Annual Performance Evaluation Report to be remitted to HUD in December 2022.

Anticipated Resources

Program	Source	Uses of Funds	Expe	ected Amoui	nt Available Ye	ear 1	Expected	Narrative Description
	of Funds		Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$	Amount Available Remainder of ConPlan \$	
CDBG	public - federal	Acquisition Admin and Planning Economic Development Housing Public Improvements Public Services	1,767,684	0	0	1,767,684	1,500,000	Addressing community development needs; estimated \$400,000 CBDO Proceeds (type of program income)

Source	Uses of Funds	Expe	ected Amoui	nt Available Yo	ear 1	Expected	Narrative Description
of Funds		Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$	Amount Available Remainder of ConPlan \$	
public - federal	Acquisition Homebuyer assistance Homeowner rehab Multifamily rental new construction Multifamily rental rehab New construction for ownership TBRA	586.750	0	0	586 750		Addressing housing needs; estimated \$400,000 CHDO Proceeds (type of program income)
public - federal	Conversion and rehab for transitional housing Financial Assistance Overnight shelter Rapid re-housing (rental assistance) Rental Assistance Services Transitional housing		0	0			Addressing homelessness and prevention of homelessness; match required
	of Funds public - federal public -	of Fundspublic -AcquisitionfederalHomebuyerassistanceHomeowner rehabMultifamily rentalnew constructionMultifamily rentalrehabNew constructionfor ownershipTBRApublic -Conversion andfederalrehab fortransitional housingFinancial AssistanceOvernight shelterRapid re-housing(rental assistance)Rental Assistance	of FundsAnnual Allocation: \$public - federalAcquisition Homebuyer assistance Homeowner rehab Multifamily rental new construction Multifamily rental rehab New construction for ownership TBRApublic - federalConversion and rehab for transitional housing Financial Assistance Overnight shelter Rapid re-housing (rental assistance) Rental Assistance	of FundsAcquisition Acquisition federalProgram Income: \$public - federalAcquisition Homebuyer assistance Homeowner rehab Multifamily rental new construction Multifamily rental rehab	of FundsAnnual Allocation: \$Program Income: \$Prior Year Resources: \$public - federalAcquisition Homebuyer assistance Homeowner rehab Multifamily rental new construction Multifamily rental rehabImage: Construction New construction for ownership TBRAImage: Construction 586,750Image: Construction 0public - federalConversion and rehab for 	of FundsAnnual Allocation: \$Program Income: \$Prior Year Resources: \$Total: \$public - federalAcquisition Homebuyer assistance Homeowner rehab Multifamily rental new construction Multifamily rental rehabImage: Conversion and For ownership TBRAImage: Conversion and Financial Assistance Financial Assistance Covernight shelter Rapid re-housing (rental assistance) Rental AssistanceImage: Conversion and Financial Assistance Financial AssistanceImage: Conversion and Financial Assistance Financial AssistanceImage: Conversion and Financial Assistance Financial Assistance Financial Assistance Financial Assistance Financial AssistanceImage: Conversion and Financial Assistance Financial AssistanceImage: Conversion and Financial Assistance Financial AssistanceFinancial Assistance Financial Assistance Financial AssistanceImage: Conversion and Financial Assistance Financial AssistanceImage: Conversion and Financial AssistanceFinancial Assistance Financial Assistance Financial AssistanceImage: Co	of FundsAnnual Allocation: \$Program Income: \$Prior Year Resources: \$Total: Amount Available Remainder of ConPlan \$public - federalAcquisition Homebuyer assistance Homeowner rehab Multifamily rental new construction for ownership TBRAAssistance SImage: Source S SImage: Source S SImage: Source S Spublic - federalConversion and federalS86,75000586,750500,000public - federalConversion and federalS86,75000586,750500,000public - federalConversion and francial Assistance Overnight shelter Rapid re-housing (rental assistance) Rental Assistance ServicesImage: Source SImage: Source SImage: Source SImage: Source Sor full assistance ServicesImage: Source SImage: Source SImage: Source SImage: Source SImage: Source SImage: Source SImage: Source Spublic - federalConversion and rehab for transitional housing (rental assistance) Rental Assistance ServicesImage: Source SImage: Source SImage: Source SImage: Source SImage: Source Spublic - federalConversion and rehab for transitional housing (rental assistance) Rental Assistance ServicesImage: Source SImage: Source SImage: Source SImage: Source SImage: Source Spublic - federalConversion and rehab for transitional housing (rental assistance) Rental Assistance ServicesImage: Source SImage: Sour

Table 5 - Expected Resources – Priority Table

Explain how federal funds will leverage those additional resources (private, state and local funds), including a description of how matching requirements will be satisfied

Annual Action Plan 2021 The City of McAllen encourages non-profit subrecipients and municipal departments to leverage HUD funds with other resources. For FY 2021-2022, CDBG funds are expected to leverage approximately \$3 for every HUD dollar awarded to the City.

The amounts to be used this fiscal year to address Community Development Activities are:

- Federal (Award) \$1,767,684
- Program Income (CBDO Proceeds) \$400,000
- Private \$625,600
- Local \$341,354
- State \$1,751,501
- Federal \$1,518,643
- Other HUD \$1,200,300

The amounts to be used this fiscal year to address HOME Investment Partnership Program Activities are:

- Federal Award \$586,750
- CHDO Proceeds \$400,000
- Private \$1,111,528

With the HOME program, the City will use no other forms of investment other than those described in 24 CFR 92.205(b). As an economically distressed area, the City has been waived (100%) from its HOME matching requirement. The HOME Match reduction was determined by HUD because the City met both fiscal distress criteria and has been deemed an area where COVID-19 had a significant impact.

The amounts to be used this fiscal year to address Emergency Solutions Grant Activities are:

- Federal (Award) \$145,737
- Match (Private and Local) \$145,737

If appropriate, describe publically owned land or property located within the jurisdiction that may be used to address the needs identified in the plan

Publicly-owned land, specifically parks and McAllen ISD properties, will be rehabilitated for improvements/increased use as green or open space. It is not anticipated that any other publicly owned land or property will be used to address community development needs. Nonetheless, public property may be used to house public service activities such as using the library or community centers for educational programs, recruitment, fairs, distribution centers, etc.

For FY 2021-2022, one City/School park project and one City park are scheduled to be improved with CDBG funds.

Discussion

The City's budget for FY 2021-2022 is anticipated to be \$3,445,908 comprised of:

- Community Development Block Grant Funds

- Allocation:\$1,767,684
- CBDO Proceeds: \$400,000 (Noted on the Priority Table in the Program Income Field)

- HOME Investment Partnership Program

- Allocation:\$586,750
- CHDO Proceeds: \$400,000 (Noted on the Priority Table in the Program Income Field)

- Emergency Solutions Grant Program

• Allocation \$145,737

CBDO and CHDO Proceeds are funds which have been generated from the use of previous CDBG or HOME-funded activities. These funds remain with Affordable Homes of South Texas, Inc. for the continuation of affordable housing within the City. While the City is waived from its HOME match requirement, ESG funds maintain a 100% match requirement.

Annual Goals and Objectives

AP-20 Annual Goals and Objectives

Goals Summary Information

Sort	Goal Name	Start	End	Category	Geographic	Needs Addressed	Funding	Goal Outcome Indicator
Order		Year	Year		Area			
2	03C: Homeless Facilities	2018	2022	Affordable		Housing	CDBG:	Homeless Person Overnight
				Housing			\$32,000	Shelter: 333 Persons Assisted
				Homeless				
5	03F: Parks and	2018	2022	Non-Homeless	CDBG	Public Facilities	CDBG:	Public Facility or
	Recreational Facilities			Special Needs	ELIGIBLE		\$245,000	Infrastructure Activities other
				Non-Housing	CENSUS			than Low/Moderate Income
				Community	TRACTS			Housing Benefit: 13935
				Development				Persons Assisted
6	03J: Water/Sewer	2018	2022	Non-Housing	CDBG	Infrastructure	CDBG:	Public Facility or
	Improvements			Community	ELIGIBLE		\$242,048	Infrastructure Activities other
				Development	CENSUS			than Low/Moderate Income
					TRACTS			Housing Benefit: 2260
								Persons Assisted
7	03L: Sidewalks	2018	2022	Non-Homeless	CDBG	Infrastructure	CDBG:	Public Facility or
				Special Needs	ELIGIBLE		\$200,000	Infrastructure Activities other
				Non-Housing	CENSUS			than Low/Moderate Income
				Community	TRACTS			Housing Benefit: 1115
				Development				Persons Assisted

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
9	05Z: Other Public	2018	2022	Non-Homeless	Area	Public Services	CDBG:	Public service activities other
5	Services	2010	2022	Special Needs		including	\$19,000	than Low/Moderate Income
	Scrvices			Non-Housing		Homeless Needs	Ş15,000	Housing Benefit: 43 Persons
				Community		nomeless needs		Assisted
				Development				Homelessness Prevention: 9
				Development				
10		2010	2022	New Herealase		Dublic Comisso	CDDC	Persons Assisted
10	05A: Senior Services	2018	2022	Non-Homeless		Public Services	CDBG:	Public service activities other
				Special Needs		including	\$8,000	than Low/Moderate Income
				Non-Housing		Homeless Needs		Housing Benefit: 32 Persons
				Community				Assisted
				Development				
11	05B: Handicapped	2018	2022	Non-Homeless		Public Services	CDBG:	Public service activities other
	Services			Special Needs		including	\$10,000	than Low/Moderate Income
				Non-Housing		Homeless Needs		Housing Benefit: 11 Persons
				Community				Assisted
				Development				
12	05D: Youth Services	2018	2022	Non-Housing		Public Services	CDBG:	Public service activities other
				Community		including	\$5,000	than Low/Moderate Income
				Development		Homeless Needs		Housing Benefit: 5 Persons
								Assisted
14	05G: Services for	2018	2022	Non-Homeless		Public Services	CDBG:	Public service activities other
	Battered and Abused			Special Needs		including	\$3,000	than Low/Moderate Income
	Spouses			Non-Housing		Homeless Needs		Housing Benefit: 363 Persons
				Community				Assisted
				Development				

Sort	Goal Name	Start	End	Category	Geographic	Needs Addressed	Funding	Goal Outcome Indicator
Order		Year	Year		Area			
15	05L: Child Care Services	2018	2022	Non-Homeless		Public Services	CDBG:	Public service activities other
				Special Needs		including	\$17,000	than Low/Moderate Income
				Non-Housing		Homeless Needs		Housing Benefit: 367 Persons
				Community				Assisted
				Development				
16	05M: Health Services	2018	2022	Non-Homeless		Public Services	CDBG:	Public service activities other
				Special Needs		including	\$81,000	than Low/Moderate Income
				Non-Housing		Homeless Needs		Housing Benefit: 512 Persons
				Community				Assisted
				Development				
17	05N: Services for	2018	2022	Non-Homeless		Public Services	CDBG:	Public service activities other
	Abused and Neglected			Special Needs		including	\$12,000	than Low/Moderate Income
	Children			Non-Housing		Homeless Needs		Housing Benefit: 130 Persons
				Community				Assisted
				Development				
18	05Q: Subsistence	2018	2022	Affordable		Public Services	CDBG:	Homelessness Prevention: 30
	Payments			Housing		including	\$10,000	Persons Assisted
				Non-Homeless		Homeless Needs		
				Special Needs				
				Non-Housing				
				Community				
				Development				
19	05W: Food Banks	2018	2022	Non-Homeless		Public Services	CDBG:	Public service activities other
				Special Needs		including	\$65,000	than Low/Moderate Income
				Non-Housing		Homeless Needs		Housing Benefit: 5414
				Community				Persons Assisted
				Development				

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
20	12: Construction of	2018	2022	Affordable		Housing	CDBG:	Homeowner Housing Added:
	Housing			Housing			\$529,000	16 Household Housing Unit
22	14A: Rehab: Single-Unit	2018	2022	Affordable		Housing	CDBG:	Homeowner Housing
	Residential			Housing			\$100,000	Rehabilitated: 4 Household
								Housing Unit
23	21A: Administration	2018	2022	Public Housing		Administration	CDBG:	Other: 3 Other
				Homeless			\$353,536	
				Administration			HOME:	
							\$57,750	
							ESG:	
							\$10,737	
24	030 Fire	2018	2022	Non-Housing	CDBG	Public Facilities	CDBG:	Public Facility or
	Stations/Equipment			Community	ELIGIBLE		\$335,100	Infrastructure Activities other
				Development	CENSUS			than Low/Moderate Income
					TRACTS			Housing Benefit: 136750
								Persons Assisted
25	Emergency Shelter	2018	2022	Homeless		Public Facilities	ESG:	Homeless Person Overnight
	Objective- ESG					Public Services	\$68,000	Shelter: 423 Persons Assisted
						including		
						Homeless Needs		
26	HMIS Objective	2018	2022	Homeless		Public Services	ESG:	Other: 2 Other
						including	\$48,000	
						Homeless Needs		
27	Street Outreach	2018	2022	Homeless		Public Services	ESG:	Public service activities other
	Objective- ESG					including	\$19,000	than Low/Moderate Income
						Homeless Needs		Housing Benefit: 10 Persons
								Assisted

Table 6 – Goals Summary

Annual Action Plan 2021

Goal Descriptions

2	Goal Name	03C: Homeless Facilities						
	Goal Description	Women Together Foundation, Inc Emergency Shelter \$32,000						
5	Goal Name	3F: Parks and Recreational Facilities						
	Goal Description	 McAllen ISD- Escandon Elementary All-Inclusive Playground - \$200,000 						
		COM Parks & Recreation Dept. Los Encinos Playground Improvements - \$45,000						
6	Goal Name	03J: Water/Sewer Improvements						
	Goal Description	McAllen Public Utilities - Newport Waterline Phase I Improvements- \$132,358						
		• McAllen Public Utilities- 19 1/2 St. Oakland to Jackson Waterline Improvement - \$109,690						
7	Goal Name	03L: Sidewalks						
	Goal Description	COM Engineering Department- Gumwood Avenue Sidewalk Installation - \$200,000						
9	Goal Name	05Z: Other Public Services						
	Goal Description	• Silver Ribbon Community Partners - \$9,000						
		• The Salvation Army- \$10,000						
10	Goal Name	05A: Senior Services						
	Goal Description	LRGVDC- Area Agency on Aging- \$8,000						
11	Goal Name	05B: Handicapped Services						
	Goal Description	• C.A.M.P. University -\$10,000						

12	Goal Name	05D: Youth Services								
	Goal Description	To Give International dba Creative Arts Studio - \$5,000								
1.4	-									
14	Goal Name	5G: Services for Battered and Abused Spouses								
	Goal Description	 Women Together Foundation, Inc. – Emergency Shelter -\$ 2,000 								
		Women Together Foundation, Inc. – Transitional Housing-\$ 1,000								
15	Goal Name	05L: Child Care Services								
	Goal Description	 Boys and Girls Club of McAllen – Scholarship Program- \$ 15,000 								
		In His Steps" Shoe Bank of McAllen- \$2,000								
16	Goal Name	05M: Health Services								
	Goal Description	Access Esperanza Clinics, Inc \$10,000								
		Comfort House Services, Inc \$31,000								
		Community HOPE Projects, Inc./HOPE Family Health Center- \$30,000								
		Easter Seals – Rio Grande Valley- \$10,000								
17	Goal Name	05N: Services for Abused and Neglected Children								
	Goal Description	 Children's Advocacy of Hidalgo County-\$ 12,000 								
18	Goal Name	05Q: Subsistence Payments								
	Goal Description	 Catholic Charities of the Rio Grande Valley- \$ 10,000 								
19	Goal Name	05W: Food Banks								
	Goal Description	 McAllen Food Pantry- \$40,000 								
		• Food Bank of the RGV- \$25,000								

20	Goal Name	12: Construction of Housing
	Goal Description	 Affordable Homes of South Texas, Inc. – New Construction- \$529,000
22	Goal Name	14A: Rehab: Single-Unit Residential
	Goal Description	 Affordable Homes of South Texas, Inc \$100,000
23	Goal Name	21A: Administration
	Goal Description	CDBG Administration- \$353,536
		HOME Administration-\$57,750
		ESG Administration-\$10,737
24	Goal Name	030 Fire Stations/Equipment
	Goal Description	McAllen Fire Department- Cascade System- \$85,000
		 McAllen Fire Department- Brush Truck - \$150,000
		McAllen Fire Department- Portable Radios- \$12,000
		McAllen Fire Department- SCBA Harness and Cylinders- \$88,100
25	Goal Name	Emergency Shelter Objective- ESG
	Goal Description	The Salvation Army- \$33,000
		Women Together Foundation- \$35,000
26	Goal Name	HMIS Objective
	Goal Description	The Salvation Army- \$24,000
		 Women Together Foundation, Inc \$24,000
27	Goal Name	Street Outreach Objective- ESG
	Goal Description	The Salvation Army- \$19,000

Projects

AP-35 Projects – 91.220(d) Introduction

The City of McAllen encourages non-profit subrecipients and municipal departments to leverage HUD funds with other resources. For FY 2021-2022, CDBG projects will leverage approximately \$3 for every HUD dollar.

With the HOME program, the City will use no other forms of investment other than those described in 24 CFR 92.205(b). As an economically distressed area, the City has been waived (100%) from its HOME matching requirement due to meeting HUD fiscal distress criteria and being an area significantly affected by the pandemic. However, the ESG program maintains its matching requirement.

Projects

#	Project Name
1	2021 CDBG Administration
2	2021 HOME Administration
3	2021 AHSTI - New Beginnings Program
4	2021 Engineering Department - Gumwood Ave. Sidewalks
5	2021 McAllen Fire Department - Brush Truck
6	2021 McAllen Fire Department - Cascade System
7	2021 McAllen Fire Department - Portable Radios
8	2021 McAllen Fie Department - SCBA Harness and Cylinders
9	2021 McAllen ISD - Escandon Elementary All-Inclusive Playground
10	2021 McAllen Public Utilities - 19 1/2 St. Oakland to Jackson Waterline Imp.
11	2021 McAllen Public Utilities - Newport Waterline Improvements Phase I
12	2021 PARD - Los Encinos Playground Improvements
13	2021 Women Together - Emergency Shelter
14	2021 Access Esperanza Clinics
15	2021 Boys and Girls Club of McAllen
16	2021 C.A.M.P. University
17	2021 Catholic Charities of the Rio Grande Valley
18	2021 Children's Advocacy Center of Hidalgo County
19	2021 Comfort House Services, Inc.
20	2021 Community HOPE Projects, Inc.

#	Project Name
21	2021 Easter Seals - Rio Grande Valley
22	2021 Food Bank of the RGV
23	2021 In His Steps Shoe Bank of McAllen
24	2021 LRGVDC - Area Agency on Aging
25	2021 McAllen Food Pantry
26	2021 Silver Ribbon Community Partners
27	2021 The Salvation Army
28	2021 To Give International
29	2021 Women Together - Emergency Shelter (Services)
30	2021 Women Together - Transitional Housing (services)
31	2021 AHSTI - New Construction (HOME)
32	2021 Emergency Solutions Program

Table 7 - Project Information

Describe the reasons for allocation priorities and any obstacles to addressing underserved needs

During the Consolidated Planning process, entitlement staff coordinated their community-wide consultations with public agencies and community organizations, in addition to conducting the citizen participation processes within their communities. Staff then met as a group to analyze the results from these needs assessment activities, and determined the similarities and differences of their resulting priorities.

As a result, the City will attempt to expend public funds in a manner that helps ensure funds make the most significant impact according to the issues brought forward by public agencies, community organizations, and residents during the community-wide consultation and citizen participation processes. In order to address financial obstacles, the City will direct its scarce resources toward projects that will leverage the commitment of other public and private sector support whenever possible.

Prior to COVID-19 an ongoing concern to addressing underserved needs was the consistent number of persons crossing the border illegally. It must be noted that the area has seen a return of an influx of illegal border crossers, many of whom are underaged and, often, unaccompanied minors. This phenomenon has stretched local service providers and government resources. Although federal funds have been allocated, the volume of crossers, including funding, was severely underestimated.

Compounding the obstacles to addressing underserved needs and as experienced by many other communities, the City has been taxed by the costs to provide protection from COVID-19. Local resources have been reallocated to address public safety and public health.

AP-38 Project Summary

Project Summary Information

1	Droject Name	2021 CDBG Administration
	Project Name	
	Target Area	
	Goals Supported	21A: Administration
	Needs Addressed	Administration
	Funding	CDBG: \$353,536
	Description	Funds will be used for program administration.
	Target Date	9/30/2022
	Estimate the number and type of families that will benefit from the proposed activities	N/A
	Location Description	1300 Houston Ave., McAllen, TX 78501
	Planned Activities	Funds will be used for program administration.
2	Project Name	2021 HOME Administration
	Target Area	
	Goals Supported	21A: Administration
	Needs Addressed	Administration
	Funding	HOME: \$57,750
	Description	Funds will be used for program administration related to the HOME Program.
	Target Date	9/30/2022
	Estimate the number and type of families that will benefit from the proposed activities	N/A
	Location Description	1300 Houston Ave., McAllen, TX 78501
	Planned Activities	Funds will be used for program administration related to the HOME Program.
3	Project Name	2021 AHSTI - New Beginnings Program
	Target Area	
	Goals Supported	14A: Rehab: Single-Unit Residential
	Needs Addressed	Housing
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	Funding	CDBG: \$100,000
	Description	Funds will be used to rehabilitate an owner-occupied housing units.
	Target Date	3/31/2023
	Estimate the number and type of families that will benefit from the proposed activities	Four Elderly or Special Needs households
	Location Description	Within City limits
	Planned Activities	Funds will be used to rehabilitate four owner-occupied housing units.
4	Project Name	2021 Engineering Department - Gumwood Ave. Sidewalks
	Target Area	CDBG ELIGIBLE CENSUS TRACTS
	Goals Supported	03L: Sidewalks
	Needs Addressed	Infrastructure
	Funding	CDBG: \$200,000
	Description	Funds will install ADA compliant sidewalks along Gumwood Ave, between Ware Rd and N. 29th St.
	Target Date	3/31/2023
	Estimate the number and type of families that will benefit from the proposed activities	General Population: 1,115 Persons
	Location Description	Gumwood Ave. between Ward Rd and N. 29th St.
	Planned Activities	Funds will install ADA sidewalks along Gumwood Ave, between Ware Rd and N. 29th St.
5	Project Name	2021 McAllen Fire Department - Brush Truck
	Target Area	CDBG ELIGIBLE CENSUS TRACTS
	Goals Supported	030 Fire Stations/Equipment
	Needs Addressed	Public Facilities
	Funding	CDBG: \$150,000
	Description	Funds will be used for the purchase of a brush truck for Fire Station 6.
	Target Date	3/31/2023

	Estimate the number and type of families that will benefit from the proposed activities	19,300 persons
	Location Description	Fire Station 6: 5500 S. 23rd St, McAllen, TX
	Planned Activities	Funds will be used for the purchase of a brush truck for Fire Station 6.
6	Project Name	2021 McAllen Fire Department - Cascade System
	Target Area	CDBG ELIGIBLE CENSUS TRACTS
	Goals Supported	030 Fire Stations/Equipment
	Needs Addressed	Public Facilities
	Funding	CDBG: \$85,000
	Description	Funds will purchase a self-contained breathing apparatus compressor & cascade system.
	Target Date	3/31/2023
	Estimate the number and type of families that will benefit from the proposed activities	General Population: 55,030 persons
	Location Description	 Central Station: 201 N. 21st Street, McAllen, TX 78501 Fire Station 3: 13 E. Dallas AVenue, McAllen, TX 78501 Fire Station 4: 2800 S. 10th Street, McAllen, TX 78503 Fire Station 6: 5500 S. 23rd Street, McAllen, TX 78503
	Planned Activities	Funds will purchase a self-contained breathing apparatus compressor & cascade system to benefit residents served by Central Station and Stations 3, 4 and 6.
7	Project Name	2021 McAllen Fire Department - Portable Radios
	Target Area	CDBG ELIGIBLE CENSUS TRACTS
	Goals Supported	030 Fire Stations/Equipment
	Needs Addressed	Public Facilities
	Funding	CDBG: \$12,000
	Description	Funds will be used for the purchase of portable radios.

Annual Action Plan

	Target Date	3/31/2023
	Estimate the number and type of families that will benefit from the proposed activities	General Population: 31,210 persons
	Location Description	• Central Fire Station: 201 N. 21st St., McAllen, TX 78501
		• Fire Station 3: 213 E. Dallas Ave., McAllen, TX 78501
	Planned Activities	Funds will be used for the purchase of portable radios.
8	Project Name	2021 McAllen Fie Department - SCBA Harness and Cylinders
	Target Area	CDBG ELIGIBLE CENSUS TRACTS
	Goals Supported	030 Fire Stations/Equipment
	Needs Addressed	Public Facilities
	Funding	CDBG: \$88,100
	Description	Funds will purchase self-contained breathing apparatus harness and cylinders.
	Target Date	3/31/2023
	Estimate the number and type of families that will benefit from the proposed activities	General Population: 31,210 persons
	Location Description	• Central Fire Station: 201 N. 21st Street, McAllen, TX 78501
		• Fire Station 3: 213 E. Dallas Avenue, McAllen, TX 78501
	Planned Activities	Funds will purchase self-contained breathing apparatus harness and cylinders.
9	Project Name	2021 McAllen ISD - Escandon Elementary All-Inclusive Playground
	Target Area	CDBG ELIGIBLE CENSUS TRACTS
	Goals Supported	03F: Parks and Recreational Facilities
	Needs Addressed	Public Facilities
	Funding	CDBG: \$200,000
	Description	Funds will purchase and install an all-inclusive playground with all- weather surfacing at Escandon Elementary.
	Target Date	3/31/2023

	Estimate the number and type of families that will benefit from the proposed activities	General Population: 3,875 persons
	Location Description	2901 Colbath Ave., McAllen
	Planned Activities	Funds will purchase and install an all-inclusive playground with all- weather surfacing.
10	Project Name	2021 McAllen Public Utilities - 19 1/2 St. Oakland to Jackson Waterline Imp.
	Target Area	CDBG ELIGIBLE CENSUS TRACTS
	Goals Supported	03J: Water/Sewer Improvements
	Needs Addressed	Infrastructure
	Funding	CDBG: \$109,690
	Description	Funds will be used to install new waterlines along Jackson Avenue, Oakland Avenue, and 20th St.
	Target Date	3/31/2023
	Estimate the number and type of families that will benefit from the proposed activities	General Population: 1,445 persons
	Location Description	19 1/2 St. between Jackson Ave. and Oakland Ave.
	Planned Activities	Funds will install new waterlines along Jackson Avenue, Oakland Avenue, and 20th St.
11	Project Name	2021 McAllen Public Utilities - Newport Waterline Improvements Phase I
	Target Area	CDBG ELIGIBLE CENSUS TRACTS
	Goals Supported	03J: Water/Sewer Improvements
	Needs Addressed	Infrastructure
	Funding	CDBG: \$136,358
	Description	Funds will install waterlines between S. 21st St, Lindberg Circle, and south of Newport Ave.
	Target Date	3/31/2023

	Estimate the number and type of families that will benefit from the proposed activities	General Population: 815 persons
	Location Description	Newport Ave. between 22nd St. and 20th St.
	Planned Activities	Funds will install waterlines between S. 21st St, Lindberg Circle, and south of Newport.
12	Project Name	2021 PARD - Los Encinos Playground Improvements
	Target Area	CDBG ELIGIBLE CENSUS TRACTS
	Goals Supported	03F: Parks and Recreational Facilities
	Needs Addressed	Public Facilities
	Funding	CDBG: \$45,000
	Description	Funds will be used to install new and updated playground panels and play elements.
	Target Date	3/31/2023
	Estimate the number and type of families that will benefit from the proposed activities	General Population: 1,060 persons
	Location Description	2900 Sarah Ave. McAllen
	Planned Activities	Funds will be used to install new and updated playground panels and play elements.
13	Project Name	2021 Women Together - Emergency Shelter
	Target Area	
	Goals Supported	03C: Homeless Facilities
	Needs Addressed	Public Facilities
	Funding	CDBG: \$32,000
	Description	Funds will replace floor tiles, door frames, hardware, and appliances.
	Target Date	9/30/2021

	Estimate the number and type of families that will benefit from the proposed activities	333 Women and Children who are victims of domestic violence
	Location Description	Administratoion Office: 511 N. Cynthia St., McAllen
	Planned Activities	Funds will replace floor tiles, door frames, hardware, and some appliances.
14	Project Name	2021 Access Esperanza Clinics
	Target Area	
	Goals Supported	05M: Health Services
	Needs Addressed	Public Services including Homeless Needs
	Funding	CDBG: \$10,000
	Description	Funds will be used for physical exams, pap, diabetes, lipid and STI testing services and lab work.
	Target Date	9/30/2022
	Estimate the number and type of families that will benefit from the proposed activities	40 women
	Location Description	916 East Hackberry St., McAllen
	Planned Activities	Funds will be used for physical exams, pap, diabetes, lipid and STI testing services and lab work.
15	Project Name	2021 Boys and Girls Club of McAllen
	Target Area	
	Goals Supported	05L: Child Care Services
	Needs Addressed	Public Services including Homeless Needs
	Funding	CDBG: \$15,000
	Description	Funds will be used for membership, sports and/or summer camp scholarships.
	Target Date	9/30/2022

Location Description 2620 W. Galveston Ave., McAllen Planned Activities Funds will be used for membership, sports and/or summer camp scholarships. 16 Project Name 2021 C.A.M.P. University Target Area Goals Supported 05B: Handicapped Services Needs Addressed Public Services including Homeless Needs
scholarships. 16 Project Name 2021 C.A.M.P. University Target Area Goals Supported 05B: Handicapped Services
Project Name 2021 C.A.M.P. University Target Area Goals Supported O5B: Handicapped Services
Goals Supported 05B: Handicapped Services
Needa Addressed
Needs Addressed Public Services including Homeless Needs
Funding CDBG: \$10,000
DescriptionFunds will reimburse the staff salaries who provide services to adults with special needs.
Target Date 9/30/2022
Estimate the number and 11 intellectually, physically and/or developmentally disabled adu type of families that will benefit from the proposed activities 11 intellectually, physically and/or developmentally disabled adu
Location Description 4200 N. Main St., McAllen
Planned ActivitiesFunds will reimburse the staff salaries who provide services to adults with special needs.
17Project Name2021 Catholic Charities of the Rio Grande Valley
Target Area
Goals Supported 05Q: Subsistence Payments
Needs Addressed Public Services including Homeless Needs
Funding CDBG: \$10,000
DescriptionFunds will reimburse utility/rental assistance and deposits to prevent homelessness.
Target Date 9/30/2022

	Estimate the number and type of families that will benefit from the proposed activities	30 McAllen residents/estimated 8 households
	Location Description	700 N. Virgen de San Juan, San Juan
	Planned Activities	Funds will reimburse utility/rental assistance and deposits to prevent homelessness.
18	Project Name	2021 Children's Advocacy Center of Hidalgo County
	Target Area	
	Goals Supported	05N: Services for Abused and Neglected Children
	Needs Addressed	Public Services including Homeless Needs
	Funding	CDBG: \$12,000
	Description	Funds will reimburse salaries of those who provide services to victims of child abuse.
	Target Date	9/30/2022
	Estimate the number and type of families that will benefit from the proposed activities	130 child vixtims of physical or sexual abuse or neglect
	Location Description	525 W. Wisconsin Rd., Edinburg
	Planned Activities	Funds will reimburse salaries of those who provide services to victims of child abuse.
19	Project Name	2021 Comfort House Services, Inc.
	Target Area	
	Goals Supported	05M: Health Services
	Needs Addressed	Public Services including Homeless Needs
	Funding	CDBG: \$31,000
	Description	Funds will be used to reimburse the salaries of Caregivers who provide palliative care.
	Target Date	9/30/2022

	Estimate the number and type of families that will benefit from the proposed activities	115 persons with terminal illnesses who have a prognosis of less than 3 months to live
	Location Description	617 Dallas Ave., McAllen
	Planned Activities	Funds will be used to reimburse the salaries of Caregivers who provide palliative care.
20	Project Name	2021 Community HOPE Projects, Inc.
	Target Area	
	Goals Supported	05M: Health Services
	Needs Addressed	Public Services including Homeless Needs
	Funding	CDBG: \$30,000
	Description	Funds will provide diagnostic services, labs work, hospital fees and emergency transport.
	Target Date	9/30/2022
	Estimate the number and type of families that will benefit from the proposed activities	350 McAllen patients
	Location Description	2332 Jordan Rd., McAllen
	Planned Activities	Funds will provide diagnostic services, labs work, hospital fees and emergency transport.
21	Project Name	2021 Easter Seals - Rio Grande Valley
	Target Area	
	Goals Supported	05M: Health Services
	Needs Addressed	Public Services including Homeless Needs
	Funding	CDBG: \$10,000
	Description	Funds will be used for occupational, physical and/or speech therapy units.
	Target Date	9/30/2022

	Estimate the number and type of families that will benefit from the proposed activities	7 adults
	Location Description	1217 W. Houston , McAllen
	Planned Activities	Funds will be used for occupational, physical and/or speech therapy units.
22	Project Name	2021 Food Bank of the RGV
	Target Area	
	Goals Supported	05W: Food Banks
	Needs Addressed	Public Services including Homeless Needs
	Funding	CDBG: \$25,000
	Description	Funds will purchase food to be distributed to seniors in housing developments.
	Target Date	9/30/2022
	Estimate the number and type of families that will benefit from the proposed activities	250 Seniors
	Location Description	724 N. Cage Blvd., Pharr
	Planned Activities	Funds will purchase food to be distributed to seniors in housing developments.
23	Project Name	2021 In His Steps Shoe Bank of McAllen
	Target Area	
	Goals Supported	05L: Child Care Services
	Needs Addressed	Public Services including Homeless Needs
	Funding	CDBG: \$2,000
	Description	Funds will be used for the purchase of shoes for school-aged children.
	Target Date	9/30/2022

	Estimate the number and type of families that will benefit from the proposed activities	67 children attending McAllen ISD schools	
	Location Description	4200 N. McColl, McAllen	
	Planned Activities	Funds will be used for the purchase of shoes for school-aged children.	
24	Project Name	2021 LRGVDC - Area Agency on Aging	
	Target Area		
	Goals Supported	05A: Senior Services	
	Needs Addressed	Public Services including Homeless Needs	
	Funding	CDBG: \$8,000	
	Description	Funds will provide medication, and medical supplies for elderly persons.	
	Target Date	9/30/2022	
	Estimate the number and type of families that will benefit from the proposed activities	32 Elderly Persons	
	Location Description	301 W. Railroad St., Weslaco	
	Planned Activities	Funds will provide medication, and medical supplies for elderly persons.	
25	Project Name	2021 McAllen Food Pantry	
	Target Area		
	Goals Supported	05W: Food Banks	
	Needs Addressed	Public Services including Homeless Needs	
	Funding	CDBG: \$40,000	
	Description	Funds will be used for the purchase of food to be distributed via several citywide pantries.	
	Target Date	9/30/2022	

	Estimate the number and type of families that will benefit from the proposed activities	5,164 persons	
	Location Description	2201 Martin Ave., McAllen	
	Planned Activities	Funds will be used for the purchase of food to be distributed via several citywide pantries.	
26	Project Name	2021 Silver Ribbon Community Partners	
	Target Area		
	Goals Supported	05Z: Other Public Services	
	Needs Addressed	Public Services including Homeless Needs	
	Funding	CDBG: \$9,000	
	Description	Funds will pay for rent, utilities and deposits, medical equipment and medical assistance.	
	Target Date	9/30/2022	
	Estimate the number and type of families that will benefit from the proposed activities	25 persons who are clients of Adult Protective Services	
	Location Description	1919 Austin Ave., McAllen	
	Planned Activities	Funds will pay for rent, utilities and deposits, medical equipment and medical assistance.	
27	Project Name	2021 The Salvation Army	
	Target Area		
	Goals Supported	05Z: Other Public Services	
	Needs Addressed	Public Services including Homeless Needs	
	Funding	CDBG: \$10,000	
	Description	Funds will be used for rent, transportation, medication assistance and work clothes.	
	Target Date	9/30/2022	

	Estimate the number and type of families that will benefit from the proposed activities	18 persons	
	Location Description	1600 N. 23rd St., McAllen	
	Planned Activities	Funds will be used for rent, transportation, medication assistance and work clothes.	
28	Project Name	2021 To Give International	
	Target Area		
	Goals Supported	05D: Youth Services	
	Needs Addressed	Public Services including Homeless Needs	
	Funding	CDBG: \$5,000	
	Description	Funds will be used for instructor and program coordinator salaries who provide instruction on arts programs.	
	Target Date	9/30/2022	
	Estimate the number and type of families that will benefit from the proposed activities	5 Youth/Students	
	Location Description	601 S. Main St. McAllen	
	Planned Activities	Funds will be used for instructor and program coordinator salaries.	
29	Project Name	2021 Women Together - Emergency Shelter (Services)	
	Target Area		
	Goals Supported	05G: Services for Battered and Abused Spouses	
	Needs Addressed	Public Services including Homeless Needs	
	Funding	CDBG: \$2,000	
	Description	Funds will be used for the purchase of a cart/trolley and kitchen appliances.	
	Target Date	9/30/2022	
	Estimate the number and type of families that will benefit from the proposed activities	333 Women and Children who are victims of domestic violence	

	Location Description	Administration Office: 511 N. Cynthia Street, McAllen	
	Planned Activities		
	Planned Activities	Funds will be used for the purchase of a cart/trolley and kitchen appliances.	
30	Project Name	2021 Women Together - Transitional Housing (services)	
	Target Area		
	Goals Supported	05G: Services for Battered and Abused Spouses	
	Needs Addressed	Public Services including Homeless Needs	
	Funding	CDBG: \$1,000	
	Description	Funds will be used for purchase of stoves and refrigerators.	
	Target Date	9/30/2022	
	Estimate the number and type of families that will benefit from the proposed activities	30 Women and Children who fled domestic violence situations and reside in the Transitional Housing complex	
	Location Description	Administration Offices: 511 N. Cynthia St. , McAllen	
	Planned Activities	Funds will be used for purchase of stoves and refrigerators.	
31	Project Name	2021 AHSTI - New Construction (HOME)	
	Target Area		
	Goals Supported	12: Construction of Housing	
	Needs Addressed	Housing	
	Funding	HOME: \$527,000	
	Description	Funds will be used for the construction and financing of new homes.	
	Target Date	3/31/2023	
	Estimate the number and type of families that will benefit from the proposed activities	16 Households	
	Location Description	1420 Erie Ave., McAllen	
	Planned Activities	Funds will be used for the construction of homes within the City.	
32	Project Name	2021 Emergency Solutions Program	
	Target Area		

Goals Supported	21A: Administration Emergency Shelter Objective- ESG HMIS Objective Street Outreach Objective- ESG	
Needs Addressed	Public Services including Homeless Needs Administration	
Funding	ESG: \$145,737	
Description	The ESG program supports homeless shelters, as well as those organizations that provide services to shelter McAllen residents. In addition, the City will allocate 7.5% of the annual allocation for the administration of the ESG program (\$10,737).	
Target Date	9/30/2022	
Estimate the number and type of families that will benefit from the proposed activities	433 recipients/family members will benefit from the proposed activities. Projects support homeless shelters/operating costs and street outreach to the general homeless population and persons fleeing domestic violence.	
Location Description	 The Salvation Army- 1600 North 23rd Street, McAllen, Texas 78501 Women Together Foundation, Inc 511 N. Cynthia Street, McAllen, TX 78501 	
Planned Activities	The Salvation Army:	
	 Emergency Shelter - \$ 33,000 Street Outreach - \$19,000 HMIS - \$24,000 Women Together: Emergency Shelter - \$35,000 HMIS - \$ 24,000 COM: Administration - \$10,737 	

AP-50 Geographic Distribution – 91.220(f)

Description of the geographic areas of the entitlement (including areas of low-income and minority concentration) where assistance will be directed

All Census Tracts within the City contain a preponderance of minorities. Nonetheless, CDBG resources are more narrowly focused on low income areas within the City, particularly south of Pecan Blvd. A map indicating low income areas and project maps are found within this document as an attachment. These locally-created maps overlay project sites with low income Census Tracts.

Geographic Distribution

Target Area	Percentage of Funds
CDBG ELIGIBLE CENSUS TRACTS	58

Table 8 - Geographic Distribution

Rationale for the priorities for allocating investments geographically

CDBG regulations stipulate that projects which have an area-wide impact must primarily benefit lowincome persons. The City uses 2010 Census Tracts and Block Groups to identify projects' geographic boundaries. Then, the City uses HUD's Web AppBuilder for ArcGIS (Low- and Moderate-Income Area Data, based on 2011-2015 ACS) to compute the percentage of low-income households.

The FY 2021-2022 projects that were deemed eligible using area-wide benefit / allocated geographically are:

- McAllen Public Utilities Newport Waterline Improvements Phase I
- McAllen Public Utilities 19 ½ St Oakland to Jackson Waterline Improvements
- Engineering Department Gumwood Ave. Sidewalk Improvements
- Fire Department Cascade System, Brush Truck, Portable Radios, SCBA Harness and Cylinders Projects
- Parks and Recreation Department Los Encinos Park
- McAllen ISD Escandon Elementary All-Inclusive Playscape

Discussion

CDBG funds are more narrowly focused within qualified Census Tracts/Block Groups, areas where more than 51% of residents are of low and moderate income. In addition, many non-profit organizations operate from low income Census Tracts or have satellite offices within the eligible areas. Because American Community Survey data is gathered annually, it is possible that currently-qualified Census Tracts/Block Groups may cease to remain qualified. While it is possible that changes to eligibility may
occur, it is anticipated that area benefit projects will remain eligible through the funding period.

Affordable Housing

AP-55 Affordable Housing – 91.220(g)

Introduction

Affordable Housing is a "High" priority need for the City of McAllen. CDBG, HOME and ESG funds are the primary mechanism used to address the housing needs faced by the general low-income population, persons with special needs, the elderly, and homeless individuals and families. However, local funds were used to address immediate needs at the onset of the COVID pandemic.

One Year Goals for the Number of Households to be Supported	
Homeless	2
Non-Homeless	28
Special-Needs	4
Total	34

Table 9 - One Year Goals for Affordable Housing by Support Requirement

One Year Goals for the Number of Households Supported Through	
Rental Assistance	14
The Production of New Units	16
Rehab of Existing Units	4
Acquisition of Existing Units	0
Total	34

Table 10 - One Year Goals for Affordable Housing by Support Type

Discussion

Emergency shelter/transitional housing services will be provided by The Salvation Army and Women Together Foundation, Inc. Homeless prevention services will be undertaken on behalf of Catholic Charities of the Rio Grande Valley, Silver Ribbon Community Partners, and The Salvation Army. These agencies are estimated to provide 14 households with rental assistance.

Permanent housing activities will primarily be undertaken by Affordable Homes of South Texas. Their goals are assisting:

- Four owner-occupied housing units will be rehabilitated; it is estimated that two households will have incomes between 0-30% AMI, one household will have an income between 50-60% AMI and another household will have an income between 80-50% AMI. Three households are estimated to be elderly households and one a single person. Two households are estimated to be female-headed.
- Sixteen homes will be constructed via Community Housing Development Organization (CHDO)

Annual Action Plan 2021 HOME activities; of these, 9 households will have incomes between 60-80% AMI, 5 households will have incomes between 50-60% AMI and 2 will have incomes between 30-50% AMI; 8 homes will be single-parent households, 6 will be two-parent households; 2 will be an "other" type household; 4 will be female-headed households.

AP-60 Public Housing – 91.220(h)

Introduction

The staff of the McAllen Housing Authority (MHA) were consulted during the development of the FY 2018-2022 Consolidated Plan and Strategy. MHA staff provided an overview of their current portfolio, waiting lists, handicapped units, and waitlist for traditional and handicap compliant units utilizing the public housing and Section 8 programs.

Actions planned during the next year to address the needs to public housing

No CDBG or HOME funds are anticipated to be provided directly to the McAllen Housing Authority; however, other HUD funds will be utilized to assist residents maintain decent, safe and sanitary housing. Nonetheless, City staff assists the housing authority prepare environmental reviews, as necessary, for the use of federal funds. And, the City continues to stay actively involved in public housing concerns because the Mayor appoints persons to MHA Board of Directors. In addition, MHA is one partner organization in the City's Housing Coalition. It is worth noting that City staff continues to collaborate with MHA staff for the improvement of the facility, resident initiatives and programmatic tasks such as updates, improvements or changes to the Contributing Factors included in the City's Analysis of Impediments that will help guide City and Housing Authority programs and policies. While no funding is anticipated for FY 2021-2022, funds remains in the FY 2020-2021 contract to assist MHA with the mitigation of COVID.

Actions to encourage public housing residents to become more involved in management and participate in homeownership

Management of the public housing authority coordinates meetings with residents to discuss operations of the housing authority. The MHA Resident Advisory Board meets monthly to discuss resident initiatives and enact policies. Further, McAllen Housing Authority and Affordable Homes of South Texas, Inc. (AHSTI) began a successful program utilizing Section 8 vouchers for homeownership in 2004. Information on acquiring/purchasing affordable homes from AHSTI is readily available at the Housing Authority. The City's HOME funds may be used to assist these Section 8 Homeownership Recipients transition into homeownership.

If the PHA is designated as troubled, describe the manner in which financial assistance will be provided or other assistance

N/A

Discussion

The McAllen Housing Authority has Public Housing and Section 8/Housing Choice Vouchers. In addition

to these two federal programs, the McAllen Housing Authority, through its affiliates, owns and manages six (6) housing developments within the community and additional LIHTC-funded projects.

AP-65 Homeless and Other Special Needs Activities – 91.220(i) Introduction

The City of McAllen will receive Emergency Solutions Grant (ESG) funds for FY 2021 -2022. This is the first time receiving ESG funds within the FY 2018-2022 CPS. ESG funds are the primary mechanism to provide services for homeless individuals and families as well as prevent homelessness. In addition, Community Development Block Grant (CDBG) funds will be used to assist homeless individuals and families and prevent households from becoming homeless. Services to benefit persons with special needs may also utilize CDBG program funds.

Describe the jurisdictions one-year goals and actions for reducing and ending homelessness including

Reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs

The City will continue to serve as a referral service to agencies funded by CDBG. Three agencies will undertake the majority of services provided to homeless individuals using CDBG awarded funds:

- Catholic Charities of the Rio Grande Valley will provide homeless prevention and rapid rehousing services for eight households.
- The Salvation Army will use funds to also provide homeless prevention or homeless assistance services and transportation vouchers to relocate persons with their families while also assisting shelter clients with clothing. The project will assist 118 homeless and non-homeless individuals using CDBG and ESG funds.
- Women Together Foundation, Inc. will use funds to address the needs of residents residing in Emergency Shelter. More than 300 women and children who are victims of domestic violence will benefit from the projects.

Unsheltered homeless individuals represent one of the hardest cases to address. These individuals often have substance abuse, mental illness, or other significant concerns which contribute to their homeless status. Unsheltered homeless will likely seek assistance from The Salvation Army. It is anticipated they will have the highest number of persons assisted with rapid rehousing which is primarily funded by the Emergency Solutions Grant from Hidalgo County - Urban County Program.

Non-U.S. resident adults and unaccompanied minors further represent some of the hardest cases to address. Their experiences with their governments and aid workers have often left them concerned about seeking assistance. The City and other non-profit groups have struggled to provide services for these undocumented individuals. Passage of legislation regarding citizenship may further prevent this group of people from seeking assistance. Nonetheless, efforts to stabilize these individuals and

provide safe housing continue using other sources of funds.

Addressing the emergency shelter and transitional housing needs of homeless persons

CDBG and ESG allocations will be used to fund the single emergency shelter for the general population in Hidalgo County. It is operated by The Salvation Army and is located within the City of McAllen. An emergency shelter and a transitional housing complex exists for victims of domestic violence. They are operated by Women Together Foundation, Inc. and are both found within the City's limits. The Women Together Foundation Emergency Shelter will receive CDBG and ESG assistance for FY 2021 - 2022.

Nonetheless, a transitional housing complex remains needed for the general population; however, with limited resources, no homeless service provider has actively sought the construction of a transitional housing facility.

Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again

Victims of domestic violence who utilize the transitional housing complex are the most likely group of formerly homeless individuals who are able to obtain and maintain permanent housing. Many of these transitional housing residents use the services provided by Affordable Homes of South Texas, Inc. in order to purchase their own homes. Conversely, and as expected, chronically homeless individuals and unaccompanied youth have less success in obtaining and maintaining permanent housing.

Nonetheless, because of the success of the American Recovery Reinvestment Act (ARRA) of 2009-funded Homeless Prevention and Rapid Re-housing Program (HPRP) and more recently, funding streams such as Texas Department of Housing and Community Affairs' Texas Emergency Rental Assistance Program (TERAP), the City and agencies were able to identify quality affordable rental units and management teams who would quickly process applications for homeless persons or those threatened with homelessness. This information presumably shortens the time persons experience homelessness. When necessary, these units and landlords are contacted in an attempt to reduce the time a person or families are homeless.

In addition, ARRA put into place the use of the Homeless Management Information System (HMIS) which allows agency staff to track not only the time families utilize homeless services but also enter case notes to assist households to obtain mainstream services and address any potential relapses into homelessness. HMIS is operated by the Texas Homeless Network. The Salvation Army and Catholic Charities of the RGV utilize HMIS to track client homelessness, provide data entry regarding mainstream

programs and assist individuals and families in transition from homelessness. Women Together Foundation uses another system to suppress client data of these women and children fleeing domestic violence.

Of note, for FY 2021 - 2022, Catholic Charities of the Rio Grande Valley places a special emphasis on veterans and their families with homeless prevention activities. Through Catholic Charities' Respite Center, individuals and families as well as unaccompanied youth are able to seek refuge after being processed by the U.S. Department of Homeless Security.

Helping low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families and those who are: being discharged from publicly funded institutions and systems of care (such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions); or, receiving assistance from public or private agencies that address housing, health, social services, employment, education, or youth needs.

A portion of CDBG funds have been targeted towards precariously housed populations, those threatened with homelessness. Homeless prevention programs which address delinquent rent and/or utilities are provided by several agencies and are funded through the City's FY 2021 -2022 CDBG allocation. The City continues to rely on non-profit and other governmental agencies to provide homeless prevention and homeless service activities. Various agencies have been identified within the City's Anti-Poverty Strategy, an effort to address the needs of persons whose income falls between 0-30% of area median.

Services that assist in preventing homelessness for persons discharging from publicly funded institutions include Catholic Charities of the RGV, The Salvation Army and United Way of South Texas. Catholic Charities of the RGV and The Salvation Army are awarded Community Development funds for the prevention of homelessness.

As indicated above, one of the closely monitored tools to address the needs of homeless individuals and families or precariously housed persons is the use of HMIS. HMIS allows users to monitor the number and length of times assistance was provided by the various homeless providers as well as review case notes regarding mainstream benefits, goals or other concerns.

CD staff encourages agencies that assist individuals and families who are currently receiving CDBG services to obtain a verification letter from the initial service provider as proof of eligibility for other CDBG-funded activities. This "shortcut" helps agencies and families reduce the wait time in providing services.

While the City has not been the primary contact for persons discharging from publicly funded institutions, CDBG or ESG-funded subrecipients are often points of contact. In many instances, however,

case notes and/or files requesting reimbursement may provide a summary of the individual's situation and how the social service agency assuaged housing and support service needs.

Discussion

Addressing the needs of the homeless or persons threatened with homelessness is a "High" priority. As the municipality that houses both emergency shelters and the transitional housing complex within the County, the City has a stake in assuring that quality services are rendered by homeless service providers. The City will endeavor to expend some of the CDBG and ESG allocations in a manner to maximize the benefit for homeless persons or those precariously housed.

Service providers for persons with alcohol or other drug addictions, persons with HIV/AIDS and their families as well as the public housing authority did not request CDBG funds in order to provide services; even so, persons who may fall into these categories are not specifically prohibited from receiving CDBG or ESG-funded housing or social services.

Nonetheless, during FY 2021-2022, the City will undertake the following actions in order to address housing and supportive services for non-homeless persons with special needs:

- Through the AHSTI Rehabilitation Program, funds will be used for the rehabilitation or reconstruction of 4 housing units focused on the elderly or persons with special needs
- Food Bank of the RGV will deliver bags of groceries to 250 elderly residents residing in Housing Authority developments
- C.A.M.P. University will provide services to 11 adults with special needs who have aged out of the school setting. Services include instruction on tasks of daily living, recreation and arts and crafts are provided
- Easter Seals of the RGV will provide outpatient physical therapy, occupational therapy and speech/language pathology to 7 persons
- LRGVDC Area Agency on Aging will provide prescription assistance, medical supplies for 32 elderly individuals
- Women Together Foundation, Inc. will assist approximately 300 women and children fleeing domestic violence
- Silver Ribbon Community Service provides a variety of services to adults who are clients of the State of Texas Adult Protective Services. Twenty-five persons (mostly elderly or persons with mental or physical disabilities) are proposed to benefit.

No CDBG funds are proposed to go directly to McAllen Housing Authority or agencies serving persons

with alcohol or other substance abuse issues.

AP-75 Barriers to affordable housing – 91.220(j)

Introduction:

The City of McAllen identifies barriers to affordable housing in its Analysis of Impediments (AI). The development of the AI was intended to meet HUD requirements in addition to providing a detailed account of actions and activities that limit access to affordable housing. Additionally, strategies to overcome these obstacles are addressed. The AI is available for review at the City of McAllen's Grant Administration Office. The City will continue to review and update the AI to ensure that the document remains accurate.

Actions it planned to remove or ameliorate the negative effects of public policies that serve as barriers to affordable housing such as land use controls, tax policies affecting land, zoning ordinances, building codes, fees and charges, growth limitations, and policies affecting the return on residential investment

In order to address the barriers, the City will:

1. Provide funding for housing rehabilitation and reconstruction services

2. Encourage and support affordable housing developments

3. Consider practices to increase transportation services, particularly to areas of interest including the **Texas A&M campus**

4. Continue to encourage deconcentration of low-income housing and support a mixed type and varied styles of affordable housing

5. Participate in programs that provide access to equitable financial services, such as are available during the Homebuyer's Fair

6. Assist persons to access fair housing resources, including the completion of forms and provision of pamphlets

7. Continue the partnership with McAllen ISD

8. Utilize municipal departments and resources to ensure quality construction and developments within the City

The City does not believe that planning requirements and code enforcement actions constitute barriers to fair and affordable housing. The majority of these policies or regulations cannot be considered excessive, exclusionary, discriminatory, or duplicative. It is not unreasonable for cities with jurisdictional Annual Action Plan

authority to charge fees for development, especially pertaining to land preparation costs. However, it does need to be acknowledged that for the development of affordable housing these costs can be potentially prohibitive. In order to remove or ameliorate barriers to affordable housing, the City may waive or lower fees for the development of affordable housing. This may serve as an additional incentive to develop affordable housing. Through the inclusion of other federal and non-federal sources of funding, affordable housing may be more easily provided, particularly for extremely low income households.

Discussion:

In order to raise awareness regarding barriers to affordable housing, the City will proclaim April as "Fair Housing Month". During the event, the Mayor or a City Commissioner will provide information, explain types of discrimination and describe the courses of action that renters or homebuyers may take. These actions are subject to restrictions limiting congregation at City Commission meetings or other pandemic preventative measures.

Also, HUD authorized pamphlets regarding the Federal Fair Housing Act are also available at the Grant Administration Office.

Additionally, City staff will provide assistance to any McAllen resident filing a federal fair housing discrimination complaint. Staff will provide intake services to the resident and forward the complaint to the appropriate HUD office. The complainant will receive notification from the HUD office regarding the status of the case. To date, the City of McAllen has not assisted anyone in filing a fair housing discrimination complaint. As such, the status and/or disposition of any filed complaints are not part of the City's records.

Further, during the month of June, the City, in conjunction with Affordable Homes of South Texas, Inc., will continue to participate in/co-sponsor the Homebuyers' Fair in order to disseminate information on housing opportunities. Information at the Homebuyers' Fair will be provided in both English and Spanish. Methods to engage the community may vary to include television or online platforms in order to assuage an effects of the pandemic.

Affordable housing remains a "High" Priority and will continue to be addressed using FY 2021-2022 CDBG, HOME and ESG funds. The City will attempt to ameliorate, to the extent feasible, any conditions that serve as barriers to construction, maintenance, development, or sustainability of affordable housing units.

AP-85 Other Actions – 91.220(k)

Introduction:

As a fast-growing area, the City must balance a diverse array of housing and community development issues. Present needs far outweigh the amount of federal, state, and local government funding available to address them. However, the City encourages subrecipients to leverage any HUD-awarded funds (CDBG and/or HOME) with private and public dollars.

Actions planned to address obstacles to meeting underserved needs

The following obstacles to meeting underserved needs were identified:

- McAllen is located in one of the fastest-growing regions in the country, and its population growth threatens to outstrip the existing capacity of local housing and community development organizations. With ongoing cutbacks to public services, individuals and families will be hardpressed to meet their needs for affordable housing and other community development assistance.
- McAllen's income and earnings are lower compared to the State and National data, i.e., \$46,319, \$64,034, and \$65,712, respectively (2019 ACS 1-Year Estimates, August 12, 2021)
- McAllen poverty rates are nearly twice state and national levels 20.7%, 13.6%, 12.3%, respectively (2019 ACS 1-Year Estimates, August 12, 2021)
- As a result of the City's lower income levels, few extremely low- and low-income residents can afford a median-priced home, or the fair market rent for a two-bedroom apartment (\$817, FY 2022 Fair Market Rent Documentation System/ HUD User Data - McAllen-Mission-Edinburg MSA).
- The region continues to struggle with low employment rates; McAllen: 60.1%, State of Texas 61.7%, and 60.2% United States (2019 ACS 1-Year Estimates, August 12, 2021)
- A major contributor to the region's high unemployment and poverty rates is its low educational attainment levels. Educational Attainment Rates for High School or equivalent degree are McAllen:19.8%, Texas: 25.2%, U.S.: 26.9% (2019 ACS 1-Year Estimates, August 12, 2021)

In order to overcome the identified obstacles, the City of McAllen has designated social services, housing and infrastructure, public facilities, and economic development activities as "High" priorities. As such, HUD-awarded funds will be utilized to further these types of activities for the benefit of low- and moderate-income persons and circumvent the obstacles of meeting underserved needs.

Particularly as it relates to underserved needs, CDBG funds are used to:

- Promote job training and self-sufficiency for persons with special needs through the C.A.M.P. University program
- Assist help working-class families with child care. Boys and Girls Club of McAllen scholarship

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program provides after-school care, including help with homework, recreational activities as well as summer camps.

- Support victims of domestic violence and abuse through Women Together Foundation, Inc. and Children's Advocacy Center of Hidalgo County programs
- Prevent homelessness through rental (Catholic Charities of the RGV, Silver Ribbon Community Partners, and The Salvation Army) and provide homeownership and stabilization/rehabilitation services through AHSTI programs.

Actions planned to foster and maintain affordable housing

The City awarded funds to Affordable Homes of South Texas, Inc. (AHSTI) in order to provide affordable housing to its residents. AHSTI is annually certified as the City's Community Housing Development Organization (CHDO), a requirement to use HOME funds for new construction. AHSTI will also provide rehabilitation/reconstruction services with a special focus on persons with special needs and the elderly. For FY 2021-2022, the goals include construction of 16 new homes, rehabilitation or reconstruction of 4 owner-occupied units. Additional rental assistance programs will be undertaken by Catholic Charities of the RGV, The Salvation Army, and Silver Ribbon Community Partners.

Actions planned to reduce lead-based paint hazards

In recognition of the dangers posed by lead-based paint, the City/Housing Provider Staff test homes that were constructed prior to January 1, 1978, for the presence of lead. The specific homes tested are those that are under consideration for housing rehabilitation and reconstruction assistance under the CDBG program, specifically Affordable Homes of South Texas, Inc.'s - New Beginning Program. The appropriate abatement or interim control methods are employed if lead is found in the home. The City will model its Lead-Based Paint Policy after the guidance issued by EPA and HUD. This policy will be included it as part of the Standard Operating Procedures for the housing rehabilitation program in an effort to comply with the Lead-Based Paint Requirements – HUD Lead Safe Housing Rule 24 CFR Part 35, Subpart J Rehabilitation Section 35.900.

In summary of the policy, the following are the levels of intervention and action:

- Rehabilitation activities less than \$5,000 Safe work practices and worksite clearance
- Rehabilitation activities between \$5,000 and \$25,000 Risk assessment and interim controls
- Rehabilitation activities over \$25,000 Risk Assessment and abatement

Any contractor/subcontractor attempting to work on federally funded projects in which lead-based paint is a concern is subject to compliance with the regulation.

In addition to CDBG-funded activities, the City provides local funds to continue to address substandard housing, including lead-based paint concerns. These funds are used to promote rehabilitation or

reconstruction services, revitalize older (Pre-1978) neighborhoods as well as provide the means to distribute literature including information on the prevention of lead-based paint poisoning.

Actions planned to reduce the number of poverty-level families

McAllen's vision for development still remains to establish decent housing and suitable living environments while expanding economic opportunities for low and moderate-income individuals. In order to develop effective strategies for economic development and job creation, the City must overcome the multiple barriers to job creation, which include the lack of education and skilled labor force, sufficient capital, and adequate information. Strategies include: providing support services as required to reduce barriers to job training and permanent employment, providing programs for literacy and life skills, identifying jobs and providing training programs to meet required employment skills; and initiating regional business development efforts to expand businesses and stimulate the entrepreneurial spirit.

The following social service organizations are the most prominent agencies in assisting extremely lowand low-income individuals and families find housing and/or supportive services within McAllen (FY 2021 - 2022 goals are listed in (_)):

- American Red Cross
- Catholic Charities of the RGV CDBG (8 Households)
- Comfort House Services, Inc. CDBG (115 Persons)
- Community HOPE Projects, Inc. CDBG (350 Persons)
- Consumer Credit Counseling of South Texas
- Food Bank of the RGV CDBG (250 Persons)
- Hidalgo County Community Service Agency
- McAllen Metro Municipal Transportation System
- McAllen Food Pantry CDBG (5,164 Persons)
- McAllen Housing Finance Corp.
- McAllen I.S.D. Free Lunch
- McAllen Public Housing Authority
- Palmer Drug Abuse Program
- Silver Ribbon Community Partners CDBG (25 Persons)
- Texas Department of Health and Human Services
- Texas Rural Legal Aid
- The Salvation Army CDBG (18 Persons)
- Tropical Texas Mental Health and Mental Retardation Center
- Valley AIDS Council (VAC)
- Women Together Foundation, Inc. CDBG (333 Persons)
- Affordable Homes of South Texas, Inc. HOME (16 Households)

Actions planned to develop institutional structure

The City's Grant Administration Department - Community Development Division is responsible for oversight of housing and community development funds received from the U.S. Department of Housing and Urban Development (HUD). Excluding the administration portion of its award, the City contracts all CDBG and HOME funds to social service agencies, local governments and municipal departments for the implementation of eligible projects. The City uses the following departments to undertake projects:

- Engineering Department design and construction management of infrastructure and/or public facilities
- Parks and Recreation Department analysis of green space, open space and recreation programs
- Finance Department issuance of payments and liaison with external auditors
- Internal Auditing Department monitoring of subrecipient and department procedures
- Purchasing and Contracting Department provides technical assistance related to purchasing policies applicable to municipal and subrecipient agencies
- Office of Management and Budget budget analysis, reconciliation and confirmation of federal

financial accounting systems

- Office of Communications dissemination of programmatic information on local channels, social media outlets or via press releases
- Fire Department provision of fire safety, prevention and protection services

To further strengthen the institutional structure of the region, the City undertook a collaborative approach to the development of the Consolidated Plan and Strategy. Commitment and coordination among different levels of local government, community organizations, and the public has been essential and has resulted in a broad-based approach to putting HUD funds to work throughout Hidalgo County.

In addition, the City Commission has appointed a fourteen-member advisory council to review and recommend HUD-awarded funds to non-profit and City department projects. The advisory council holds several public hearings, tours the proposed construction sites, and visits with applicants prior to recommending funding.

These processes are intended to remain while developing programs using CDBG, HOME and ESG funds.

Actions planned to enhance coordination between public and private housing and social service agencies

The City works with a variety of organizations involved in the delivery of housing, homeless, nonhomeless special needs, and community development activities – including many of the public agencies and community organizations consulted during the development of the CPS and One-Year Action Plan. These include the Public Housing Authority (PHA), the Community Housing Development Organization (CHDO), and community organizations whose fields of interest and service include but are not limited to: social services, youth services, elderly services, handicapped services, abused children's services, health services, homeless services and domestic violence assistance/crisis management.

The strength of the City's CDBG program structure is derived from the variety of public agencies and community organizations in the area that are working diligently toward one common goal: to provide affordable housing, supportive services, and community development assistance to benefit low- and moderate-income individuals and families. Local agencies, community-based organizations, and social service providers must coordinate their activities in response to the region's urgent needs. Each stakeholder in the delivery system contributes valuable resources and expertise.

Although not funded by CDBG, economic development in the community is primarily undertaken by the McAllen Economic Development Corporation and the McAllen Chamber of Commerce. General Funds and Development Corporation of McAllen dollars are used to supplement the organizations budgets in

an effort to continue to support economic development in the City.

In an effort to enhance coordination between public and private housing and social service agencies:

- The City coordinates its subrecipient orientation so that CDBG-funded entities have an opportunity to meet one another
- The City has posted its resource book online which contains information on the various CDBG funded services
- The City maintains a booth at the annual homebuyer fair to distribute information to residents
- The City, through local funds, supports other varied non-profit organizations; projects are coordinated from the Grant Administration Department office
- The City provides all subrecipients with a complete list of current projects for reference when case management necessitates additional services
- The McAllen Cable Network films segments related to CDBG-funded activities
- Staff from the McAllen Cable Network utilize social media to provide relevant information for residents

Discussion:

The City of McAllen determined the priority ranking of its housing and community development needs through a consultation process with public agencies, community organizations and residents during the composition of the FY 2018-2022 Consolidated Plan and Strategy (CPS) and development of the Assessment of Fair Housing.

AMENDMENT: The City solicited comments between Monday, November 1, 2021 and December 2, 2021 regarding the proposed amendments. A public hearing was held on Thursday, November 18, 2021 at 5:30 P.M. in the City Commission Chambers. City Commission took action on Monday, December 13, 2021.

Program Specific Requirements AP-90 Program Specific Requirements – 91.220(I)(1,2,4)

Introduction:

In the Action Plan, the City describes the programs and services that it will undertake during the period beginning October 1, 2021 until September 30, 2022. The Action Plan details the populations that will be served, projects to be undertaken, and resources that will be used over the next year to address the fourth of the five years covered by the Consolidated Plan and Strategy.

AMENDMENT The proposed amendment will change the use of CDBG funds from reimbursement of teachers' salaries to student scholarships for the To Give International Dba Creative Arts Studios' Fine Arts in Education Program. The agency requested the proposed change to help identify and properly classify expenses. No budgetary change is proposed.

Community Development Block Grant Program (CDBG) Reference 24 CFR 91.220(I)(1)

Projects planned with all CDBG funds expected to be available during the year are identified in the Projects Table. The following identifies program income that is available for use that is included in projects to be carried out.

1. The total amount of program income that will have been received before the start of the next	
program year and that has not yet been reprogrammed	0
2. The amount of proceeds from section 108 loan guarantees that will be used during the year to	
address the priority needs and specific objectives identified in the grantee's strategic plan.	0
3. The amount of surplus funds from urban renewal settlements	0
4. The amount of any grant funds returned to the line of credit for which the planned use has not	
been included in a prior statement or plan	0
5. The amount of income from float-funded activities	0
Total Program Income:	0

Other CDBG Requirements

1. The amount of urgent need activities

0

2. The estimated percentage of CDBG funds that will be used for activities that benefit persons of low and moderate income.Overall Benefit - A consecutive period of one, two or three years may be used to determine that a minimum overall benefit of 70% of CDBG funds is used to benefit persons of low and moderate income. Specify the years covered that include this Annual Action Plan.

100.00%

HOME Investment Partnership Program (HOME) Reference 24 CFR 91.220(I)(2)

1. A description of other forms of investment being used beyond those identified in Section 92.205 is as follows:

With the HOME program, the City will use no other forms of investment other than those described in 24 CFR 92.205(b). As an economically distressed area, the City has been waived (100%) from its HOME matching requirement.

The City will utilize the HOME affordable homeownership limits for the area and will not independently determine the 95% median area purchase price for its HOME Program.

2. A description of the guidelines that will be used for resale or recapture of HOME funds when used for homebuyer activities as required in 92.254, is as follows:

The City has adopted a recapture policy that serves to address the continued affordability of housing units acquired and/or constructed with HOME funds. When HOME funds are used, restrictions will be placed on the unit to ensure compliance with the recapture requirements described in 24 CFR 92.254(a)(5)(ii). The amount subject to recapture option is limited to the direct subsidy.

The City has selected the "Owner Investment Returned First" recapture option for its HOME Program. If net proceeds are available, the owner will receive their investment before the HOME note is repaid. An equal amount (based on length of affordability) will be reduced on the anniversary of closing. The difference between the HOME investment and any reduction is due the City to the extent net proceeds are available. Such is outlined in the Homebuyer Assistance Contract. The City will maintain the original Homebuyer Contracts and will subsequently receive the City's executed original note and deed of trust for its investment in the HOME-built units.

The City has also opted to allow for the presumption of affordability, an effort to allow secondary homebuyers the opportunity to assume the mandatory HOME period of affordability if no additional HOME funds are invested.

3. A description of the guidelines for resale or recapture that ensures the affordability of units acquired with HOME funds? See 24 CFR 92.254(a)(4) are as follows:

As detailed above, the City has adopted a recapture policy to address the continued affordability of housing units acquired and/or constructed with HOME funds. In summary, the City has selected the "Owner Investment Returned First" recapture option for its HOME Program. If net proceeds are available, the owner will receive their investment before the HOME note is repaid. An equal amount (based on length of affordability) will be reduced on the anniversary of closing. The difference between the HOME investment and any reduction is due to the City to the extent that net proceeds are available. Nonetheless, the City has also included the provision to allow a second borrow to continue the period of affordability should no additional HOME assistance be necessary and the subsequent buyer qualifies as low-income.

4. Plans for using HOME funds to refinance existing debt secured by multifamily housing that is rehabilitated with HOME funds along with a description of the refinancing guidelines required that will be used under 24 CFR 92.206(b), are as follows:

The City does not intend to refinance any existing debt secured by multi-family housing that is or has been rehabilitated with HOME funds under 24 CFR 92.206(b). The City of McAllen will attempt to expend public funds in a manner that best meets local needs--particularly among low- and moderate-income families and individuals--while addressing "High" priorities. This process helps ensure that McAllen makes the most significant impact according to the issues brought forward by public agencies, community organizations, and residents during the community-wide consultation and citizen participation processes.

Emergency Solutions Grant (ESG) Reference 91.220(I)(4)

1. Include written standards for providing ESG assistance (may include as attachment)

The ESG standards were developed to comply with HUD regulations when providing assistance with Emergency Solutions Grant (ESG) funds as required by 24 CFR 576.400(e). Further, the City's ESG standards were provided to the Texas Homeless Network for review and comment. They have been attached within the section for Grantee's Unique Appendicies.

2. If the Continuum of Care has established centralized or coordinated assessment system that meets HUD requirements, describe that centralized or coordinated assessment system.

The Coordinated Assessment System Committee was created using volunteers after soliciting CoC -

wide. A series of meetings were held to help create the standards and guidelines for the HEARTHrequired coordinated access system under the Texas Homeless Network (THN) Balance of State (BoS).

To date, the THN Coordinated Assessment System shows the direction, intention, and emphasis that the Centralized Access in BoS regions should reflect. Models for Conceptualization for THN BoS CoC proposed are:

- Access: 2-1-1 and/or community-selected providers; other providers direct clients to access points where data is entered into HMIS.
- Assess: Assessment by community-selected providers, completed on paper or HMIS;
- Assign: Selected providers refer to other providers, available through HMIS or other, referral through HMIS or via phone;
- Accountability: THN, regional coalitions, community-selected agencies.

The above are models will be redefined given each community within BoS and are unique dependent upon resources within respective communities. It should be noted that the Coordinated Access Steering Committee submits its product to the THN BoS Governance Board which will make a final decision on Coordinated Access System. It is the intent that City staff will attend meetings in which collaboration with different area codes shall discuss innovative ways to be more efficient with limited funding sources. The City of McAllen will attempt to aid the coordination with local homeless providers within Hidalgo County and will continue to support actions to help persons find and retain housing while accessing mainstream and individualized services.

3. Identify the process for making sub-awards and describe how the ESG allocation available to private nonprofit organizations (including community and faith-based organizations).

Similar to CDBG and HOME Programs, the City utilized the process of identifying underserved needs, soliciting and accepting applications, reviewing proposed projects for eligibility, recommending funding and final consideration and approval by the City's governing board. Community needs and wants were identified based on the results received from the Women Together Foundation - Transitional Housing resident survey. Transitional Housing residents were selected this year because of their previous homeless status as well as ability to provide a baseline assessment for which they were not in a position to immediately benefit. Once applications were received, CD staff reviewed them for eligibility, prioritization and assuurance that proposed activities met the ESG categorical requirements. CD Staff then prepared to present the applications, along with the resident survey results, to the Community Development Advisory Board for a proposed recommendation. In conjunction with the CDBG and HOME process, the proposed funding was published and two public hearings were held regarding the intended use of funds. After a 30-day solication of public comment, the City Commission approved the awarding of funds to two local and

active homeless service providers. The projects identified for FY 2021-2022 were approved based on the greatest community need/impact as well as the effectiveness of the organizations in assisting the community.

4. If the jurisdiction is unable to meet the homeless participation requirement in 24 CFR 576.405(a), the jurisdiction must specify its plan for reaching out to and consulting with homeless or formerly homeless individuals in considering policies and funding decisions regarding facilities and services funded under ESG.

The City of McAllen intends to meet the homeless participation requirement noted in 24 CFR 576.405 via consultations with homeless and/or formerly homeless persons. For the FY 2021-2022 allocation process, CD staff contacted Women Together Foundation's Transitional Housing and provided a survey/questionnaire for completion. Staff received responses regarding needed services, quality of services and gaps in services and/or service delivery. This information was relayed to the Community Development Advisory Board during the meeting in which they recommend project funding for HUD's Formula Programs (CDBG, HOME and ESG).

5. Describe performance standards for evaluating ESG.

It is the City's intent to monitor high-risk activities at least once annually. ESG funded programs will actively be monitored because of the newness of the program. The purpose of the monitoring is to determine compliance with the executed contract/subrecipient agreement, HUD requirements, other applicable Federal requirements and applicable State codes or statutes.

To begin the process, the City enters into binding agreements with subrecipients. These agreements provide a basis for enforcing program requirements and identifying remedies in the event of a breach. Agreements include Statement of Work, Budget, and Program, Reporting and Payment Requirements.

The monitoring visit is preceded by a desk review of pertinent information. After the desk review is completed, an on-site or remote review of the project may be undertaken. This process enables the City to verify the status of the project as suggested in the file. Pre- and post-interviews are conducted with subrecipient personnel. These interviews serve to (1) inform the subrecipient of the goals and purpose and (2) articulate areas of concern prior to dissemination of the report. The report is routed to the Director/Assistant Director for review and consent prior to dissemination.

In addition to formal monitoring, City staff continuously monitors the day-to day operations of assigned projects. This is accomplished through frequent telephone contacts, written correspondence, meetings and progress report reviews. Further, the City will use SAGE HMIS

Reporting Repository, as a tracking system to evaluate projects. This method aggregates information to measures the City's progress in meeting project goals and objectives during the reporting period.

As with the other HUD programs, the City has established a berth for evaluation of performance and outcomes. The City allows for a 25% range in expected versus actual outcomes and expenditures in order to determine the success of a project. Along with this evaluation, staff and the Community Development Advisory Committee considers the amount leveraged, monitoring/auditing reports and project's impact to determine future funding.

Through the Community Development Advisory Committee and Mayor/Commissioners' Town Hall Meetings, the City will have a platform to (1) actively strengthen partnerships with community residents and stakeholders, (2) be presented with citizen concerns that identify the community's most pressing needs and (3) distribute and dissiminate information on programs, activities, and future funding availability.